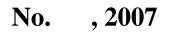
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The Parliament of the Commonwealth of Australia

HOUSE OF REPRESENTATIVES

Presented and read a first time

Higher Education Endowment Fund Bill 2007



(Education, Science and Training)

A Bill for an Act about the Higher Education Endowment Fund, and for related purposes

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A Bill for an Act about the Higher Education Endowment Fund, and for related purposes

³ The Parliament of Australia enacts:

⁴₅ **Part 1—Introduction**

6 1 Short title

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This Act may be cited as the *Higher Education Endowment Fund* Act 2007.

9 **2** Commencement

This Act commences on the day after it receives the Royal Assent.

Section	3

1 3	Object
2 3	The object of this Act is to enhance the Commonwealth's ability to:
4	(a) make grants of financial assistance to eligible higher
4 5	education institutions in relation to capital expenditure; and
6	(b) make grants of financial assistance to eligible higher
7	education institutions in relation to research facilities.
8 4 5	Simplified outline
9	The following is a simplified outline of this Act:
10	• This Act sets up the Higher Education Endowment Fund
11	which consists of:
12	(a) the Higher Education Endowment Fund Special
12	Account; and
14	(b) the investments of the Higher Education
15	Endowment Fund.
16	• The main purposes of the Higher Education Endowment Fund
17	Special Account are:
18	(a) to make grants of financial assistance to eligible
19	higher education institutions in relation to capital
20	expenditure; and
21	(b) to make grants of financial assistance to eligible
22	higher education institutions in relation to research
23	facilities.
24	• This Act establishes the Higher Education Endowment Fund
25	Advisory Board to advise the Education Minister about grants.
26	• The Education Minister is responsible for authorising grants.

2

1	• The total amount of grants authorised in a financial year must
2	not exceed the maximum grants amount calculated in
3	accordance with the Maximum Grants Rules.
4	• The terms and conditions on which financial assistance is
5	granted are to be set out in a written agreement between the
6	Commonwealth and the eligible higher education institution
7	concerned.
8	• The Future Fund Board of Guardians is responsible for
9	deciding how to invest the Higher Education Endowment
10	Fund.
11	• Investments of the Higher Education Endowment Fund will
12	consist of financial assets.
13	• The Future Fund Board of Guardians is bound by a Higher
14	Education Endowment Fund Investment Mandate given to it
15	by the responsible Ministers.
16	Note: The <i>Future Fund Act 2006</i> provides that the Future Fund Management
17 18	Agency is responsible for assisting and advising the Future Fund Board of Guardians.
19 5 Definit	ions
20	In this Act:
21	accumulated nominal earnings of the Fund has the meaning given
22	by section 49.
23	Advisory Board means the Higher Education Endowment Fund
24	Advisory Board established under section 40.
25	Agency means the Future Fund Management Agency.
26	asset means:
27	(a) any kind of real or personal property; or
28	(b) any legal or equitable estate or interest in real or personal
29	property; or
30	(c) any legal or equitable right.

Section	5

1	balance of the Fund means the sum of:
2	(a) amounts standing to the credit of the Fund Account; and
3	(b) the value of investments of the Fund.
4	bank has the same meaning as in the Financial Management and
5	Accountability Act 1997.
6	business entity means:
7	(a) a company; or
8	(b) a partnership; or
9	(c) a trust; or
10	(d) a body politic.
11	Chair means the Chair of the Future Fund Board.
12	derivative means a derivative (within the meaning of Chapter 7 of
13	the Corporations Act 2001) that is a financial asset.
14	Education Minister means the Minister responsible for
15	administering the Higher Education Support Act 2003.
16	eligible higher education institution means:
17	(a) a Table A provider (within the meaning of the <i>Higher</i>
18	Education Support Act 2003); or
19	(b) a Table B provider (within the meaning of that Act).
20	Finance Department means the Department administered by the
21	Finance Minister.
22	Finance Minister has the same meaning as in the Financial
23	Management and Accountability Act 1997.
24	<i>financial asset</i> has the meaning given by section 6.
25	Fund means the Higher Education Endowment Fund established
26	by section 11.
27	Fund Account means the Higher Education Endowment Fund
28	Special Account established by section 12.
29	Future Fund Board means the Future Fund Board of Guardians.

4

1 2	<i>Future Fund Board member</i> means a member of the Future Fund Board, and includes the Chair.
3 4	<i>Future Fund Special Account</i> means the Future Fund Special Account established by section 12 of the <i>Future Fund Act 2006</i> .
5 6 7 8	<i>GFS Australia</i> means the publication of the Australian Bureau of Statistics known as Australian System of Government Finance Statistics: Concepts, Sources and Methods, as updated from time to time. This updating takes 2 forms:
9 10	(a) from time to time, a new version of the publication is produced;
11 12 13	(b) from time to time, material in the current version of the publication is updated by other publications of the Australian Bureau of Statistics.
14	GFS system has the same meaning as in GFS Australia.
15 16 17	Government contribution to the Fund Account means:(a) the amount credited to the Fund Account under section 13; or(b) an amount credited to the Fund Account under section 14.
18 19	<i>Higher Education Endowment Fund investment function</i> of the Future Fund Board means:
20 21	(a) a function or power conferred on the Future Fund Board by section 22, 23, 29, 31, 33 or 34; or
22 22 23	(b) a right or power conferred on the Future Fund Board in its capacity as the holder of an investment of the Fund.
24 25	<i>Higher Education Endowment Fund Investment Mandate</i> has the meaning given by subsection 24(4).
26 27 28	<i>investment</i> means any mode of application of money or financial assets for the purpose of gaining a return (whether by way of income, capital gain or any other form of return).
29 30 31	<i>investment manager</i> means a person or body (other than the Agency) who undertakes to do any or all of the following:(a) invest amounts on behalf of the Future Fund Board;
32 33	(b) manage the investment of funds on behalf of the Future Fund Board;

~ .	
Section	6
SCUIDI	U

1	(c) acquire derivatives on behalf of the Future Fund Board;
2	(d) manage derivatives on behalf of the Future Fund Board;
3	(e) enter into securities lending arrangements on behalf of the
4	Future Fund Board;
5	(f) realise financial assets on behalf of the Future Fund Board;
6	(g) perform custodial functions in relation to the financial assets
7	of the Future Fund Board.
8	investment of the Fund means a financial asset that, under a
9	provision of this Act, is taken to be an investment of the Fund.
10	Maximum Grants Rules means the rules made under section 47.
11	nominated Minister has the meaning given by section 54.
12	<i>person</i> (except in Part 4) includes a partnership.
13	Note: See also paragraph 22(1)(a) of the <i>Acts Interpretation Act 1901</i> .
14	<i>realise</i> includes redeem or dispose of.
14	reause menudes redeem of dispose of.
15	responsible Ministers means:
16	(a) the Treasurer; and
17	(b) the Finance Minister.
18	securities lending arrangement means an agreement of the kind
19	known as a securities lending arrangement.
20	value of an investment of the Fund means the market value of the
21	investment. For this purpose, disregard anything that would
22	prevent or restrict conversion of a financial asset to money.
23	6 Financial assets
24	A reference in this Act to a <i>financial asset</i> is a reference to:
25	(a) an asset that, in accordance with GFS Australia, is treated as
26	a financial asset for the purposes of the GFS system in
27	Australia; or
28	(b) an asset specified in regulations made for the purposes of this
29	paragraph;

1 2	but does not include a reference to an asset that, under the regulations, is taken to be a non-financial asset for the purposes of
3	this Act.
4 5	Note: For specification by class, see subsection 13(3) of the <i>Legislative</i> <i>Instruments Act 2003</i> .
6	7 Crown to be bound
7	(1) This Act binds the Crown in each of its capacities.
8 9	(2) This Act does not make the Crown liable to be prosecuted for an offence.
10	8 Extension to external Territories
11	This Act extends to every external Territory.
12	9 Extra-territorial application
13	This Act extends to acts, omissions, matters and things outside
14	Australia (unless the contrary intention appears).

Part 2-	—The Higher Education Endowment Fund			
Division	Division 1—Introduction			
10 Simp	lified outline			
	The following is a simplified outline of this Part:			
	• This Part sets up the Higher Education Endowment Fund.			
	• The Higher Education Endowment Fund consists of:			
	(a) the Higher Education Endowment Fund Special Account; and			
	(b) the investments of the Higher Education Endowment Fund.			
	• An initial amount of \$5 billion must be credited to the Fund Account.			
	• The responsible Ministers may determine that additional amounts are to be credited to the Fund Account.			
	• Amounts may be debited from the Fund Account in accordance with the purposes of the Fund Account.			
	• The main purposes of the Fund Account are:			
	 (a) to make grants of financial assistance to eligible higher education institutions in relation to capital expenditure; and 			
	(b) to make grants of financial assistance to eligible higher education institutions in relation to research facilities.			

8

1			
2	Division	2—Esta	ablishment of the Higher Education
3		Endov	vment Fund etc.
4	11 Establi	shment	of the Higher Education Endowment Fund
5 6	(1)	The High section.	her Education Endowment Fund is established by this
7	(2)	The Hig	her Education Endowment Fund consists of:
8			Higher Education Endowment Fund Special Account; and
9		(b) the	investments of the Fund.
10	12 Establi		of the Higher Education Endowment Fund Special
11		Accoun	t
12	(1)	-	her Education Endowment Fund Special Account is
13		establish	ed by this section.
14	(2)		d Account is a Special Account for the purposes of the
15		Financia	al Management and Accountability Act 1997.
16 17		Note 1:	<i>Fund Account</i> means the Higher Education Endowment Fund Special Account—see section 5.
18		Note 2:	An Appropriation Act may contain a provision to the effect that, if any of the purposes of a Special Account is a purpose that is covered by an
19 20			item in the Appropriation Act (whether or not the item expressly refers
21 22			to the Special Account), then amounts may be debited against the appropriation for that item and credited to that Special Account.
-			TI F TOTAL

	3—Credits of amounts to the Higher Education Endowment Fund
13 Initial	credit of \$5 billion to the Fund Account
(1)	 As soon as practicable after the commencement of this Act, th responsible Ministers must: (a) by writing, determine that \$5 billion is to be credited to the Fund Account on a specified day; or (b) by writing, determine that \$5 billion is to be credited to the Fund Account on a specified day; or
(2)	Fund Account in specified instalments on specified days
(2)	A determination under subsection (1) is irrevocable.
(3)	A determination under subsection (1) is a legislative instrumer but section 42 (disallowance) of the <i>Legislative Instruments Ac</i> 2003 does not apply to the determination.
14 Subsec	quent credits of amounts to the Fund Account— determinations by the responsible Ministers
(1)	
(1)	The responsible Ministers may, by writing, determine that:(a) a specified amount is to be credited to the Fund Account specified day; or
	(b) a specified amount is to be credited to the Fund Account specified instalments on specified days.
	Note: For variation and revocation, see subsection 33(3) of the <i>Acts</i> <i>Interpretation Act 1901</i> .
(2)	A determination under subsection (1) is a legislative instrumer
	but section 42 (disallowance) of the Legislative Instruments Ad
	2003 does not apply to the determination.
15 Credit	of amounts to the Fund Account—gifts
(1)	The Future Fund Board may accept a gift of money made for t
. ,	purposes of the Fund if the acceptance of the gift is authorised
	under subsection (2).

1 2	(2)	The Education Minister may, by writing, authorise the acceptance under subsection (1) of a specified gift.	
3 4		Note: For specification by class, see subsection 13(3) of the <i>Legislative</i> <i>Instruments Act 2003</i> .	
5 6	(3)	An amount accepted under subsection (1) is to be credited to the Fund Account.	
7 8 9	(4)	An instrument under subsection (2) is a legislative instrument, but section 42 (disallowance) of the <i>Legislative Instruments Act 2003</i> does not apply to the instrument.	

\mathbf{D}		Debits of amounts from the Higher Education lowment Fund
	L'IIU	iowment Fund
16	Purposes of	the Fund Account
	Gran	ts purposes and purposes related exclusively to the Fund
	(a)	of the following is a purpose of the Fund Account: making grants of financial assistance to eligible higher education institutions in relation to capital expenditure, so long as the grants are authorised under subsection 45(1); making grants of financial assistance to eligible higher education institutions in relation to research facilities, so long
		as the grants are authorised under subsection 45(2); paying the costs of, or incidental to, the acquisition of financial assets under section 22;
		paying expenses of an investment of the Fund; paying the costs of, or incidental to, the acquisition of derivatives under section 31;
	(f)	paying or discharging the costs, expenses and other obligations incurred by the Future Fund Board under a contract between the Future Fund Board and an investment manager engaged under subsection 34(1);
	(g)	paying or discharging the costs, expenses and other obligations incurred in connection with the establishment, maintenance or operation of a bank account of the Future Fund Board, where the bank account relates exclusively to the Fund;
	(h)	paying a premium in respect of a contract of insurance entered into by the Future Fund Board exclusively in connection with the Fund;
	(i)	paying or discharging any other costs, expenses, obligations or liabilities incurred by the Future Fund Board exclusively in connection with the Fund.
	Note:	See section 21 of the <i>Financial Management and Accountability Act</i> 1997 (debits from Special Accounts).

12

1	(2) Paragraph (1)(a) does not limit paragraph (1)(b).
2	(3) Paragraph (1)(b) does not limit paragraph (1)(a).
3	Purposes not related exclusively to the Fund
4	(4) Each of the following is a purpose of the Fund Account:
5	(a) paying or discharging the costs, expenses and other
6	obligations incurred in connection with the establishment,
7	maintenance or operation of a bank account of the Future
8	Fund Board, where those costs, expenses or obligations are
9	not covered by:
10	(i) paragraph (1)(g); or
11	(ii) paragraph 2(1)(g) of Schedule 2 to the Future Fund Act
12	2006;
13	(b) paying a premium in respect of a contract of insurance
14	entered into by the Future Fund Board, where the premium is
15	not covered by:
16	(i) paragraph (1)(h); or
17	(ii) paragraph 2(1)(h) of Schedule 2 to the <i>Future Fund Act</i>
18	2006;
19	(c) paying or discharging any other costs, expenses, obligations
20	or liabilities incurred by the Future Fund Board, where the
21	costs, expenses, obligations or liabilities are not covered by:
22	(i) a paragraph of subsection (1); or
23	(ii) a paragraph of subclause 2(1) of Schedule 2 to the
24	Future Fund Act 2006;
25	(d) paying remuneration and allowances of Future Fund Board
26	members;
27	(e) paying remuneration, and other employment-related costs
28	and expenses, in respect of members of the staff of the
29	Agency;
30	(f) paying or discharging the costs, expenses and other
31	obligations incurred by the Commonwealth under a contract
32	entered into under section 78 or 82 of the Future Fund Act
33	2006;

1 2 3		obl	ying or discharging the costs, expenses and other ligations incurred by the Commonwealth in connection th the operation of the Agency.		
4 5		Note:	See section 21 of the <i>Financial Management and Accountability Act</i> 1997 (debits from Special Accounts).		
6 . 7	17 Future		oard must ensure that there is sufficient money in ad Account to cover authorised grants etc.		
8		The Futu	re Fund Board must take all reasonable steps to ensure		
9	that the amount of money standing to the credit of the Fund				
10		Account	is sufficient to cover the debit of amounts for grants		
11		authorise	ed, or proposed to be authorised, under subsection $45(1)$ or		
12		(2).			
13 14		Note:	This may require the Future Fund Board to realise an investment of the Fund in accordance with section 23.		

	Section 18
Division	5—Transfers between the Higher Education Endowment Fund and the Future Fund
18 Transf	ers from the Future Fund to the Higher Education Endowment Fund
(1)	If an amount is debited from the Fund Account for a purpose mentioned in subsection 16(4), the Finance Minister may, by writing, direct that a specified amount is to be:(a) debited from the Future Fund Special Account; and(b) credited to the Fund Account;on a specified day.
(2)	The specified amount must not exceed the amount debited from the Fund Account as mentioned in subsection (1).
(3)	A direction under subsection (1) is not a legislative instrument.
19 Transf	ers from the Higher Education Endowment Fund to the Future Fund
(1)	If an amount is debited from the Future Fund Special Account for a purpose mentioned in subclause 2(2) of Schedule 2 to the <i>Future Fund Act 2006</i> , the Education Minister may, by writing, direct that a specified amount is to be: (a) debited from the Fund Account; and (b) credited to the Future Fund Special Account; on a specified day.
(2)	The specified amount must not exceed the amount debited from the Future Fund Special Account as mentioned in subsection (1).
(3)	A direction under subsection (1) is not a legislative instrument.

Part 3	—Investment of the Higher Education Endowment Fund
20 Simp	lified outline
	The following is a simplified outline of this Part:
	• The Future Fund Board of Guardians is responsible for deciding how to invest the Higher Education Endowment Fund.
	• Investments of the Higher Education Endowment Fund will consist of financial assets.
	• Investments of the Higher Education Endowment Fund will held in the name of the Future Fund Board.
	• The Future Fund Board of Guardians is bound by a Higher Education Endowment Fund Investment Mandate given to by the responsible Ministers.
21 Obje	cts of investment of the Fund
(1	1) The main object of the acquisition by the Future Fund Board of financial asset as an investment of the Fund is to enhance the Commonwealth's ability to:
	(a) make grants of financial assistance to eligible higher
	education institutions in relation to capital expenditure; an
	(b) make grants of financial assistance to eligible higher education institutions in relation to research facilities.
(2	2) The ancillary objects of the acquisition by the Future Fund Boar
	of a financial asset as an investment of the Fund are to enhance the
	ability of the Commonwealth and the Future Fund Board to:
	(a) discharge costs, expenses, obligations and liabilities; and(b) make payments;

16

	Section 22
	as mentioned in paragraphs 16(1)(c) to (i) and 16(4)(a) to (g).
22 Investr	nent of the Fund
(1)	The Future Fund Board may invest amounts standing to the credit of the Fund Account in any financial assets.
(2)	Investments under subsection (1) are to be made in the name of the Future Fund Board.
(3)	Investments under subsection (1) are taken to be investments of the Fund.
(4)	This section does not authorise the acquisition of a derivative.
	Note: For acquisition of derivatives, see section 31.
23 Manag	ement of investments of the Fund
(1)	Income derived from an investment of the Fund is to be credited to the Fund Account.
(2)	A return of capital, or any other financial distribution, relating to an investment of the Fund is to be credited to the Fund Account.
(3)	The Future Fund Board may realise an investment of the Fund.
(4)	Upon realisation of an investment of the Fund, the proceeds of the investment are to be credited to the Fund Account.
(5)	At any time before an investment of the Fund matures, the Future Fund Board may authorise the re-investment of the proceeds upon maturity in a financial asset investment with the same entity. The new investment is taken to be an investment of the Fund.
(6)	Section 39 of the Financial Management and Accountability Act
	1997 does not apply to an investment of the Fund.
24 Higher	Education Endowment Fund Investment Mandate
(1)	The responsible Ministers may give the Future Fund Board written
	directions about the performance of its Higher Education

1 2		Endowm such dire	ent Fund investment functions, and must give at least one oction.
3 4		Note 1:	<i>Higher Education Endowment Fund investment function</i> is defined in section 5.
5 6		Note 2:	For variation and revocation, see subsection 33(3) of the <i>Acts Interpretation Act 1901</i> .
7		Note 3:	See also section 53 (additional obligations of responsible Ministers).
8	(2)	Subsectio	on (1) has effect subject to section 25.
9 10	(3)		a direction under subsection (1), the responsible s must have regard to:
11 12 13		cor	ximising the return earned on the Fund over the long term, asistent with international best practice for institutional estment; and
14		(b) enh	ancing the Commonwealth's ability to:
15		(i) make grants of financial assistance to eligible higher
16			education institutions in relation to capital expenditure;
17		<i></i>	and
18 19		(11) make grants of financial assistance to eligible higher education institutions in relation to research facilities;
20			and
21		(c) any	Maximum Grants Rules that are in force; and
22		(d) suc	h other matters as the responsible Ministers consider
23		rele	evant.
24 25	(4)		as under subsection (1) are to be known collectively as the Education Endowment Fund Investment Mandate.
26	(5)	A directi	on under subsection (1) may set out the policies to be
27			by the Future Fund Board in relation to:
28		(a) ma	tters of risk and return; and
29		(b) the	allocation of financial assets.
30		• •	relating to the allocation of financial assets must not be
31		inconsist	ent with a policy relating to matters of risk and return.
32	(6)	Subsectio	on (5) does not limit subsection (1).
33	(7)	Subsection	on (5) has effect subject to section 25.

18

1 2	(8)	The Higher Education Endowment Fund Investment Mandate prevails over subsection (12) to the extent of any inconsistency.
3 4 5	(9)	The responsible Ministers must not give a direction under subsection (1) that is inconsistent with this Act (other than subsection (12)).
6 7	(10)	A direction under subsection (1) must not take effect before the 15th day after the day on which it is given.
8	(11)	A direction under subsection (1) is a legislative instrument.
9 10		Note 1: Section 42 (disallowance) of the <i>Legislative Instruments Act 2003</i> does not apply to the direction—see section 44 of that Act.
11 12		Note 2: Part 6 (sunsetting) of the <i>Legislative Instruments Act 2003</i> does not apply to the direction—see section 54 of that Act.
13 14	(12)	In the performance of its Higher Education Endowment Fund investment functions, the Future Fund Board must seek to:
15 16 17		(a) maximise the return earned on the Fund over the long term, consistent with international best practice for institutional investment; and
18		(b) enhance the Commonwealth's ability to:
19		(i) make grants of financial assistance to eligible higher
20 21		education institutions in relation to capital expenditure; and
22 23		(ii) make grants of financial assistance to eligible higher education institutions in relation to research facilities.
24 25		Note: <i>Higher Education Endowment Fund investment function</i> is defined in section 5.
26	(13)	Subsection (12) has effect subject to:
27		(a) this Act; and
28		(b) a direction under subsection (1).
29	25 Limita	tion on Higher Education Endowment Fund Investment
29 30		Mandate
31	(1)	The responsible Ministers must not give a direction under
32	(1)	subsection $24(1)$ that has the purpose, or has or is likely to have the
33		effect, of directly or indirectly requiring the Board to:

Se	ection 26
	(a) invest an amount standing to the credit of the Fund Account
	in a particular financial asset; or
	(b) acquire a particular derivative; or
	(c) allocate financial assets to:
	(i) a particular business entity; or
	(ii) a particular activity; or
	(iii) a particular business.
	(2) Paragraphs (1)(a) and (b) do not limit paragraph (1)(c).
26	5 Future Fund Board to be consulted on Higher Education
	Endowment Fund Investment Mandate
	 Before giving the Future Fund Board a direction under subsection 24(1), the responsible Ministers must:
	(a) send a draft of the direction to the Future Fund Board; and
	(b) invite the Future Fund Board to make a submission to the
	responsible Ministers on the draft direction within a time limit specified by the responsible Ministers; and
	(c) consider any submission that is received from the Future
	Fund Board within that time limit.
	(2) If:
	(a) the responsible Ministers give the Future Fund Board a
	direction under subsection 24(1); and
	(b) the Future Fund Board made a submission to the responsible
	Ministers on a draft of the direction within the time limit
	specified by the responsible Ministers;
	the submission is to be tabled in each House of the Parliament with the direction.
	Note: For tabling of the direction, see section 38 of the <i>Legislative</i>
	Instruments Act 2003.
	(3) A time limit specified under this section must be reasonable.

20

1	27 Compliance with Higher Education Endowment Fund
2	Investment Mandate
3 4	(1) The Future Fund Board must take all reasonable steps to comply with the Higher Education Endowment Fund Investment Mandate.
5	(2) As soon as practicable after the Future Fund Board becomes aware
6	that it has failed to comply with the Higher Education Endowment
7	Fund Investment Mandate, the Future Fund Board must give the
8	responsible Ministers a written statement:
9	 (a) informing the responsible Ministers of the failure to comply
10	with the Higher Education Endowment Fund Investment
11	Mandate; and
12	(b) setting out the action that the Future Fund Board proposes to
13	take in order to comply with the Higher Education
14	Endowment Fund Investment Mandate.
15	(3) If the responsible Ministers are satisfied that the Future Fund
16	Board has failed to comply with the Higher Education Endowment
17	Fund Investment Mandate, the responsible Ministers may, by
18	written notice given to the Future Fund Board, direct the Future
19	Fund Board:
20	 (a) to give the responsible Ministers, within a period specified in
21	the notice, a written explanation for the failure to comply
22	with the Higher Education Endowment Fund Investment
23	Mandate; and
24	(b) to take action specified in the notice, within a period
25	specified in the notice, in order to comply with the Higher
26	Education Endowment Fund Investment Mandate.
27 28	(4) The Future Fund Board must comply with a direction under subsection (3).
29 30 31 32	 (5) A failure to comply with: (a) the Higher Education Endowment Fund Investment Mandate; or (b) a direction under subsection (3);
33 34	does not affect the validity of any transaction.(6) A direction under subsection (3) is not a legislative instrument.

1 2	28	Future	Fund Board must not trigger the takeover provisions of the <i>Corporations Act 2001</i>	
3 4		(1)	Subsections 606(1A) and (2A) and section 611 of the <i>Corporations Act 2001</i> do not apply to an acquisition by the Future Fund Board	
5			if the acquisition is the result of the performance by the Future	
6			Fund Board of its Higher Education Endowment Fund investment	
7			functions.	
8		(2)	A failure by the Future Fund Board to comply with section 606 of	
9 10			the <i>Corporations Act 2001</i> (as modified by this section) does not affect the validity of any transaction.	
11			Note: See also section 39 of the <i>Future Fund Act 2006</i> (application of the	
12			Corporations Act 2001).	
13	29	Borrov	ving	
14		(1)	The Future Fund Board must not borrow money for a purpose in	
15 16			connection with the Fund unless the borrowing is authorised by subsection (2) or (3).	
17 18		(2)	The Future Fund Board is authorised to borrow money for a purpose in connection with the Fund if:	
			(a) the purpose of the borrowing is to enable the Future Fund	
19 20			Board to cover settlement of a transaction for the acquisition	
21			of one or more financial assets; and	
22			(b) at the time the relevant acquisition decision was made, it was	
23			likely that the borrowing would not be needed; and	
24			(c) the period of the borrowing does not exceed 7 days; and	
25			(d) if the borrowing were to take place, the total amount	
26			borrowed by the Future Fund Board would not exceed 10%	
27			of the balance of the Fund.	
28		(3)	The Future Fund Board is authorised to borrow money for a	
29			purpose in connection with the Fund if the borrowing takes place	
30			in such circumstances (if any) as are specified in the regulations.	

Section 30

1	30 Higher	Education Endowment Fund investment policies
2 3	(1)	The Future Fund Board must formulate written policies to be complied with by it in relation to the following matters in
4		connection with the Fund:
5		(a) the investment strategy for the Fund;
6		(b) benchmarks and standards for assessing the performance of the Fund;
7		
8		 (c) risk management for the Fund; (d) a matter relation to interactional heat amount in family distribution of the second s
9 10		(d) a matter relating to international best practice for institutional investment;
11		(e) a matter specified in the regulations.
12 13		Note: For variation and revocation, see subsection 33(3) of the Acts Interpretation Act 1901.
14	(2)	The Future Fund Board must ensure that policies formulated under
15		subsection (1) are consistent with the Higher Education
16		Endowment Fund Investment Mandate.
17		Publication of policies
18	(3)	The Future Fund Board must cause copies of policies formulated
19		under subsection (1) to be published on the Internet.
20	(4)	The Future Fund Board must ensure that the first set of policies
21		formulated under subsection (1) is published on the Internet as
22		soon as practicable after the commencement of this section.
23		Review of policies
24	(5)	The Future Fund Board must conduct periodic reviews of policies
25		formulated under subsection (1).
26	(6)	If there is a change in the Higher Education Endowment Fund
27		Investment Mandate, the Future Fund Board must review any
28		relevant policies formulated under subsection (1).
29		Compliance with policies
30	(7)	The Future Fund Board must take all reasonable steps to comply
31		with policies formulated under subsection (1).

Part 3 Investment of the Higher Education Endowment Fund

Sec	ction 31
	(8) A failure to comply with a policy formulated under subsection (1 does not affect the validity of any transaction.
	Policies
	(9) A policy formulated under subsection (1) is not a legislative instrument.
31	Derivatives
	(1) The Future Fund Board may acquire a derivative for the purpose of:
	(a) protecting the value of an investment of the Fund (other the a derivative); or
	(b) protecting the return on an investment of the Fund (other the a derivative); or
	(c) achieving indirect exposure to financial assets (other than derivatives) for a purpose in connection with the Fund; or
	(d) achieving transactional efficiency for a purpose in connect with the Fund;
	but must not acquire a derivative for the purpose of:
	(e) speculation; or(f) leverage.
	(2) The acquisition of a derivative under subsection (1) must be consistent with the investment strategy embodied in a policy formulated by the Future Fund Board under subsection 30(1).
	(3) A derivative acquired under subsection (1) is to be held in the name of the Future Fund Board.
	(4) A derivative acquired under subsection (1) is taken to be an investment of the Fund.
32	Additional financial assets
	If, as a result of:
	(a) the Future Fund Board's holding of an investment of the Fund; or

	(1) the end of the second se
1 2	(b) the exercise of any rights or powers conferred on the Future Fund Board in its capacity as the holder of an investment of
2	the Fund;
4	the Future Fund Board becomes the holder of a financial asset, that
5	financial asset is taken to be an investment of the Fund.
6	33 Securities lending arrangements
7	(1) The Future Fund Board may enter into securities lending
8	arrangements for a purpose in connection with the Fund.
9	(2) Any money received by the Future Fund Board under a securities
10	lending arrangement entered into under subsection (1) is to be
11	credited to the Fund Account.
12	(3) To avoid doubt, a securities lending arrangement entered into
13	under subsection (1) may provide for the Future Fund Board to
14	realise an investment of the Fund.
15	(4) If, as the result of the operation of a securities lending arrangement
16	entered into under subsection (1), the Future Fund Board becomes
17	the holder of a financial asset, that financial asset is taken to be an
18	investment of the Fund.
19	34 Investment managers
20	(1) The Future Fund Board may engage one or more investment
20	managers for purposes in connection with the Fund.
22	(2) The Future Fund Board must not:
23	(a) invest amounts under subsection 22(1); or
24	(b) acquire derivatives under subsection 31(1); or
25	(c) enter into a securities lending arrangement under subsection
26	33(1); or
27	(d) realise financial assets that are investments of the Fund;
28	unless the Future Fund Board does so:
29	(e) through an investment manager engaged by the Future Fund
30	Board under subsection (1) of this section; or
31 32	(f) in a manner approved, in writing, by the responsible Ministers.
32	iviinisters.

S	ection	35
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1		3) The Future Fund Board must ensure that any investment manager
2		engaged by the Future Fund Board under subsection (1) operates
3		within this Act.
4		4) The Future Fund Board must ensure that any investment manager
5		engaged by the Future Fund Board under subsection (1) reports to:
6		(a) the Future Fund Board; and
7		(b) the Agency;
8		on the state of the investments of the Fund at such times and in
9		such manner as the Future Fund Board determines.
10	35 Cust	ody of securities
11		Section 40 of the Financial Management and Accountability Act
12		1997 does not apply to an investment of the Fund.
13	36 Refu	nd of franking credits
14		If:
15		(a) the Future Fund Board receives a refund of a tax offset under
16		the Income Tax Assessment Act 1997; and
17		(b) the tax offset is attributable to an investment of the Fund;
18		the refund is to be credited to the Fund Account.
19		Note 1: See also section 84B of the <i>Future Fund Act 2006</i> .
20 21		Note 2: For refunds of tax offsets, see Division 63 of the <i>Income Tax</i> Assessment Act 1997.
22	37 Real	isation of non-financial assets
23		1) If an asset held by the Future Fund Board as an investment of the
24		Fund ceases to be a financial asset:
25		(a) the Future Fund Board must realise the asset as soon as
26		practicable after the Future Fund Board becomes aware of the
27		cessation; and
28		(b) this Act (other than this section) applies in relation to the
29		asset (including in relation to the realisation of the asset) as if
30		the asset had remained a financial asset, and an investment of
31		the Fund, until the realisation.

1	(2) If an asset acquired by the Future Fund Board, purportedly as an
2	investment of the Fund, is not a financial asset:
3	(a) the Future Fund Board must realise the asset as soon as
4	practicable after the Future Fund Board becomes aware that
5	the asset is not a financial asset; and
6	(b) this Act (other than this section) applies in relation to the
7	asset (including in relation to the realisation of the asset) as if
8	the asset had been a financial asset, and an investment of the
9	Fund, from the time of its acquisition by the Future Fund
10	Board until the realisation.
11	38 Additional function of the Future Fund Board
12	The functions of the Future Fund Board include the function of
13	investing amounts in accordance with this Act.

Part 4 Grants of financial assistance to eligible higher education institutions **Division 1** Introduction

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1 2 3	Part 4—Grants of financial assistance to eligible higher education institutions
4	Division 1—Introduction
5	39 Simplified outline
6	The following is a simplified outline of this Part:
7 8	• The Higher Education Endowment Fund Advisory Board is established.
9 10 11	• The function of the Higher Education Endowment Fund Advisory Board is to advise the Education Minister about the following matters:
12 13 14	 (a) making grants of financial assistance to eligible higher education institutions in relation to capital expenditure;
15 16 17	(b) making grants of financial assistance to eligible higher education institutions in relation to research facilities.
18	• The Education Minister may authorise:
19 20 21	(a) grants of financial assistance to eligible higher education institutions in relation to capital expenditure; and
22 23 24	(b) grants of financial assistance to eligible higher education institutions in relation to research facilities.
25 26 27	• The total amount of grants authorised in a financial year must not exceed the maximum grants amount calculated in accordance with the Maximum Grants Rules.

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Grants of financial assistance to eligible higher education institutions Part 4 Introduction Division 1

Section 39

 The terms and conditions on which financial assistance is granted to an eligible higher education institution are to be se out in a written agreement between the Commonwealth and the institution. 	et
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Part 4 Grants of financial assistance to eligible higher education institutionsDivision 2 Higher Education Endowment Fund Advisory Board

Section 40

Di	vision	2—Hig Board	gher Education Endowment Fund Advisor 1	
40	Higher		* tion Endowment Fund Advisory Board	
	(1)	The Hig establis	gher Education Endowment Fund Advisory Board is hed.	
	(2)	The Advisory Board consists of such persons as the Education Minister from time to time appoints, by writing, to the Advisory Board.		
	(3)	The Education Minister may terminate a person's appointment to the Advisory Board.		
	(4)		ucation Minister may give the Advisory Board written ns as to:	
			e way in which the Advisory Board is to carry out its unction; and	
		(b) pr	ocedures to be followed in relation to meetings.	
	(5)	A direct	tion under subsection (4) is a legislative instrument.	
		Note 1:	Section 42 (disallowance) of the <i>Legislative Instruments Act 2003</i> does not apply to the direction—see section 44 of that Act.	
		Note 2:	Part 6 (sunsetting) of the <i>Legislative Instruments Act 2003</i> does no apply to the direction—see section 54 of that Act.	
41	Functi	on of th	e Advisory Board	
	 The function of the Advisory Board is to advise the Education Minister about matters referred to it by the Education Minister. 			
	(2)	Each m relates t	atter referred to the Advisory Board must be a matter thato:	
		ec	aking grants of financial assistance to eligible higher lucation institutions in relation to capital expenditure; or	
			aking grants of financial assistance to eligible higher lucation institutions in relation to research facilities.	

30

1	42	Remuneration and allowances
2 3		(1) A member of the Advisory Board is to be paid the remuneration that is determined by the Remuneration Tribunal. If no
4 5 6		determination of that remuneration by the Tribunal is in operation, the member is to be paid the remuneration that is determined by the Education Minister.
7 8		(2) A member of the Advisory Board is to be paid the allowances that are prescribed.
9 10		(3) This section has effect subject to the <i>Remuneration Tribunal Act</i> 1973.
11	43	Disclosure of interests
12		(1) This section applies to a member of the Advisory Board who has a
13 14		material personal interest in a matter being considered, or about to be considered, by the Advisory Board.
15 16		(2) The member must, as soon possible after the relevant facts have come to the member's knowledge:
17 18		 (a) disclose the nature of the interest at a meeting of the Advisory Board; and
19		(b) disclose the nature of the interest to the Education Minister.
20 21		(3) A disclosure under paragraph (2)(a) must be recorded in the minutes of the meeting.
22		(4) The Education Minister must terminate the appointment of a
23 24		member of the Advisory Board if the member fails, without reasonable excuse, to comply with subsection (2).
25		(5) Subsection (4) does not limit subsection $40(3)$.
26	44	Resignation
27		(1) A member of the Advisory Board may resign his or her
28		appointment by giving the Education Minister a written
29		resignation.

Part 4 Grants of financial assistance to eligible higher education institutionsDivision 2 Higher Education Endowment Fund Advisory Board

Section 44

1 (2)	The resignation takes effect on the day it is received by the
2	Education Minister or, if a later day is specified in the resignation,
3	on that later day.

³² Higher Education Endowment Fund Bill 2007 No. , 2007

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2	Division	3—Authorisation of grants
3	45 Author	risation of grants
4 5 6	(1)	The Education Minister may, by writing, authorise a grant of financial assistance to an eligible higher education institution in relation to capital expenditure.
7 8 9	(2)	The Education Minister may, by writing, authorise a grant of financial assistance to an eligible higher education institution in relation to a research facility.
10	(3)	Subsection (1) does not limit subsection (2).
11	(4)	Subsection (2) does not limit subsection (1).
12 13 14	(5)	An instrument under subsection (1) or (2) is a legislative instrument, but section 42 (disallowance) of the <i>Legislative Instruments Act 2003</i> does not apply to the instrument.
15	46 Limits	on authorisation of grants
16 17 18 19	(1)	The Education Minister must not authorise a grant under section 45 during a financial year unless the Education Minister has been given a statement under subsection 48(1) in relation to the financial year.
20 21 22		Note: A statement under subsection 48(1) sets out the result of the Future Fund Board's calculation of the maximum grants amount in relation to the financial year.
23 24 25 26	(2)	The total amount of grants authorised under section 45 during a financial year must not exceed the result set out in the statement given to the Education Minister under subsection 48(1) in relation to the financial year.
27 28	(3)	The Education Minister must not authorise a grant under section 45 before 1 July 2008.

Part 4 Grants of financial assistance to eligible higher education institutionsDivision 3 Authorisation of grants

Section 47

34

1	47	Maxim	um Grants Rules
2 3 4 5 6 7 8		(1)	 The responsible Ministers may, by writing, make rules for ascertaining the maximum amount that can be debited from the Fund Account during a financial year for the following purposes: (a) making grants of financial assistance to eligible higher education institutions in relation to capital expenditure; (b) making grants of financial assistance to eligible higher education institutions in relation to research facilities;
9			and must make at least one such rule before 1 July 2008.
10 11			Note 1: For variation and revocation, see subsection 33(3) of the <i>Acts</i> <i>Interpretation Act 1901</i> .
12			Note 2: See also section 53 (additional obligations of responsible Ministers).
13 14		(2)	Rules under subsection (1) are to be known as the <i>Maximum Grants Rules</i> .
15			Criteria etc.
16 17		(3)	Subject to subsection (5), in making rules under subsection (1), the responsible Ministers must have regard to:
18 19 20 21			 (a) the objective that, over the medium to long term, grants authorised under section 45 should not result in the balance of the Fund falling below the real value of the Government contributions to the Fund Account; and
22			(b) the objective of moderating volatility in maximum grants
23			amounts from financial year to financial year;
24			and must not have regard to any other matters.
25			Note: For <i>medium to long term</i> , see subsection (8).
26 27		(4)	The responsible Ministers must not make rules under subsection (1) that are inconsistent with this Act.
28			Accumulated nominal earnings
29		(5)	The maximum amount that can be debited from the Fund Account
30			during a financial year for the following purposes:
31 32			 (a) making grants of financial assistance to eligible higher education institutions in relation to capital expenditure;

1		(b) making grants of financial assistance to eligible higher
2		education institutions in relation to research facilities;
3		must not exceed the accumulated nominal earnings of the Fund as
4		at the start of the financial year.
5		Note: For <i>accumulated nominal earnings</i> , see section 49.
6		Consultation
7	(6)	Before making rules under subsection (1), the responsible Ministers must:
8		
9		(a) consult the Education Minister; and
10		(b) consult the Future Fund Board in relation to any implications
11 12		for the performance of Future Fund Board's Higher Education Endowment Fund investment functions.
12		Education Endowment I and investment functions.
13		Legislative instrument
14	(7)	Rules made under subsection (1) are legislative instruments, but
15		section 42 (disallowance) of the Legislative Instruments Act 2003
16		does not apply to the rules.
17		Medium to long term
18	(8)	For the purposes of this section, the <i>medium to long term</i> is a
19		period of 5 years or longer.
20	48 Calcula	ation of maximum grants amount
21	(1)	As soon as practicable after the start of:
22		(a) the financial year beginning on 1 July 2008; and
23		(b) each later financial year;
24		the Future Fund Board must:
25		(c) calculate, in accordance with the Maximum Grants Rules, the
26		maximum amount that can be debited from the Fund Account
27		during the financial year for the following purposes:
28		(i) making grants of financial assistance to eligible higher
29		education institutions in relation to capital expenditure;

Part 4 Grants of financial assistance to eligible higher education institutionsDivision 3 Authorisation of grants

Section 49

1	(ii) making grants of financial assistance to eligible higher
2	education institutions in relation to research facilities;
3	and
4	(d) give the Education Minister a written statement setting out
5	the result of the calculation; and
6	(e) give each responsible Minister a copy of the statement.
7	(2) A statement, or a copy of a statement, given under subsection (1)
8	may be accompanied by such comments (if any) about the
9	calculation as the Future Fund Board considers relevant.
10	49 Accumulated nominal earnings
11	For the purposes of this Act, the <i>accumulated nominal earnings</i> of
12	the Fund as at the start of a financial year is:
13	(a) if the balance of the Fund as at the start of the financial year
14	exceeds the total of the Government contributions to the
15	Fund Account that were made before the start of the financial
15	
	year—the amount of the excess; or
15 16 17	year—the amount of the excess; or (b) otherwise—nil.

1	
2	Division 4—Terms and conditions of grants
3 4	50 Terms and conditions of grants of financial assistance to eligible higher education institutions
5 6 7 8	 (1) This section applies if an amount is to be debited from the Fund Account for the purpose of making a grant of financial assistance to an eligible higher education institution as mentioned in paragraph 16(1)(a) or (b).
9 10 11	(2) The terms and conditions on which that financial assistance is granted are to be set out in a written agreement between the Commonwealth and the eligible higher education institution.
12 13	(3) An agreement under subsection (2) may be entered into by the Education Minister on behalf of the Commonwealth.

Section 51

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51 Nominated Minister may require Future Fund Board to prepare reports or give information

6	Reports
7 8	(1) The nominated Minister may, by written notice given to the Future Fund Board, require the Future Fund Board to:
9	(a) prepare a report about one or more specified matters relating
10 11	to the performance of the Future Fund Board's functions under this Act; and
11	(b) give copies of the report to the nominated Minister within the
13	period specified in the notice.
14	Information
15	(2) The nominated Minister may, by written notice given to the Future
16	Fund Board, require the Future Fund Board to:
17	(a) prepare a document setting out specified information relating
18 19	to the performance of the Future Fund Board's functions under this Act; and
20	(b) give copies of the document to the nominated Minister within
21	the period specified in the notice.
22	Compliance
23	(3) The Future Fund Board must comply with a requirement under
24	subsection (1) or (2).
25	Publication of reports and documents
26	(4) The nominated Minister may cause to be published (whether on the
27	Internet or otherwise):
28	(a) a report under subsection (1); or
29	(b) a document under subsection (2).

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1	Reports and documents
2	(5) A report under subsection (1) is not a legislative instrument.
3	(6) A document under subsection (2) is not a legislative instrument.
4	52 Keeping the responsible Ministers informed etc.
5	(1) The Future Fund Board must keep the responsible Ministers
6	informed of the operations of the Future Fund Board under this
7	Act.
8	(2) The Future Fund Board must give the nominated Minister such
9	reports, documents and information in relation to those operations
10	as are appropriate.

Section 5	53
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Pa	art 6—Miscellaneous
53	Higher Education Endowment Fund Investment Mandate and Maximum Grant Rules—additional obligations of responsible Ministers
	Higher Education Endowment Fund Investment Mandate
	(1) If the responsible Ministers propose to:(a) give a direction under subsection 24(1); or
	(b) vary or revoke a direction given under subsection 24(1); the responsible Ministers must:
	(c) consider whether they should:
	(i) make rules under subsection 47(1); or
	(ii) vary or revoke rules made under subsection 47(1); and
	 (d) consult the Future Fund Board about whether the responsib Ministers should:
	(i) make rules under subsection $47(1)$; or
	(ii) vary or revoke rules made under subsection 47(1).
	Maximum Grant Rules
	(2) If the responsible Ministers propose to:
	(a) make rules under subsection 47(1); or
	(b) vary or revoke rules made under subsection 47(1);
	the responsible Ministers must:
	(c) consider whether they should:
	(i) give a direction under subsection 24(1); or
	(ii) vary or revoke a direction given under subsection 24(and
	 (d) consult the Future Fund Board about whether the responsit Ministers should:
	(i) give a direction under subsection 24(1); or
	(ii) vary or revoke a direction given under subsection 24(

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1	54 Nominated Minister
2 3 4	 As soon as practicable after the commencement of this Act, the responsible Ministers must, by writing, determine that one of them is to be the <i>nominated Minister</i> for the purposes of this Act.
5 6 7	(2) A determination under subsection (1) may be varied, but not revoked, in accordance with subsection 33(3) of the <i>Acts Interpretation Act 1901</i>.
8 9	(3) A determination under subsection (1) is not a legislative instrument.
10 11 12 13 14	 (4) The nominated Minister may give the other responsible Minister: (a) a report under subsection 51(1) or 52(2); or (b) a document under subsection 51(2) or 52(2); or (c) any other information or document obtained by the nominated Minister under this Act.
15 16 17 18 19 20 21	 (5) As soon as practicable after receiving: (a) a report under subsection 51(1) or 52(2); or (b) a document under subsection 51(2) or 52(2); or (c) any other document or information under this Act; the nominated Minister must give a copy of the report, document or other document or information, as the case may be, to the Education Minister.
22	55 Delegation by the Education Minister
23 24 25 26 27	 The Education Minister may, by writing, delegate any or all of his or her powers under section 15, 19, 45 or 50 to: (a) the Secretary of the Department; or (b) an SES employee, or acting SES employee, in the Department.
28 29	Note: The expressions <i>SES employee</i> and <i>acting SES employee</i> are defined in section 17AA of the <i>Acts Interpretation Act 1901</i> .
30 31	(2) In exercising powers under a delegation, the delegate must comply with any directions of the Education Minister.

Section 56

1	56 Delegation by the Finance Minister
2	(1) The Finance Minister may, by writing, delegate his or her power
3	under section 18 to:
4	(a) an SES employee, or acting SES employee, in the Agency; or
5	(b) the Chair.
6	Note: The expressions SES employee and acting SES employee are defined
7	in section 17AA of the Acts Interpretation Act 1901.
8	(2) In exercising powers under a delegation, the delegate must comply
9	with any directions of the Finance Minister.
10	57 Regulations
11	The Governor-General may make regulations prescribing matters:
12	(a) required or permitted to be prescribed by this Act; or
13	(b) necessary or convenient to be prescribed for carrying out or
14	giving effect to this Act.