

EXPLANATORY STATEMENT

Issued by authority of the Australian Fisheries Management Authority

Fisheries Management Act 1991

Bass Strait Central Zone Scallop Fishery Management Plan 2002

Bass Strait Central Zone Scallop Fishery (Fishing Season) Determination 2025

Subsection 17(5) of the *Fisheries Management Act 1991* (**the Act**) provides that a plan of management made under section 17 of the Act may provide for the Australian Fisheries Management Authority (**AFMA**) to give particular determinations for the purposes of attaining the objectives of the plan of management.

Paragraph 17(6)(aa) of the Act provides that a plan of management may determine or provide for AFMA to determine the fishing capacity measured, by that method or those methods permitted for the fishery or a part of the fishery in respect of a particular period or periods.

Section 3 of the *Bass Strait Central Zone Scallop Fishery Management Plan 2002* (**the Management Plan**) provides that the definition of the term ‘fishing season’ means the period determined by AFMA.

The *Bass Strait Central Zone Scallop Fishery (Fishing Season) Determination 2025* (**the Determination**) is a legislative instrument for the purposes of the *Legislation Act 2003* (see subsection 17(6B) of the Act).

The Determination determines the 2025 fishing season for the Bass Strait Central Zone Scallop Fishery (**the Fishery**) as the period commencing on 13 July 2025 and ending on 31 December 2025.

Purpose

The period for the fishing season in the Determination is consistent with the purpose of the Fishery Harvest Strategy, which allows for the Fishery to be opened following a research survey and then closed on 31 December to protect settling or newly-settled commercial scallop spat.

The 2025 commercial scallop Total Allowable Catch (TAC) and spatial closures are being determined by AFMA at the same time as the making of the Determination (see the *Bass Strait Central Zone Scallop Fishery (Total Allowable Catch) Determination 2025* and *Fisheries Management (Bass Strait Central Zone Scallop Fishery) (Closures) Direction 2025*)¹.

Background

The Fishery lies in the Bass Strait above the State of Tasmania and extends from the Victoria/New South Wales border, around southern Australia to the Victoria/South Australian border, typically outside 20 nautical miles of the Tasmanian and Victorian coastlines.

¹ These instruments are available to view free of charge on the website of the Federal Register of Legislation at <https://www.legislation.gov.au>

Management in the Fishery is through a combination of input and output controls in the form of individually transferable quotas with a TAC determined for each quota species for each fishing season. The target species in the Fishery is the commercial scallop (*Pecten fumatus*) and is primarily caught for the Australian domestic market. The doughboy scallop (*Chlamys (Mimachlamys) asperimus*) is common throughout the Bass Strait, however it is rarely retained.

The Fishery Harvest Strategy contains measures for setting a commercial scallop TAC based on closing areas of the Fishery following research surveys to determine biomass estimates². These measures aim to ensure commercial scallop beds of sufficient size and density are maintained to provide for ongoing recruitment in the Fishery.

Consultation

AFMA consulted on the dates for the 2025 fishing season with the Bass Strait Central Zone Scallop Fishery Resource Assessment Group (**ScallopRAG**), on 19 June 2025, and with the Bass Strait Central Zone Scallop Fishery Management Advisory Committee (**ScallopMAC**) on 20 June 2025. The period for the 2025 fishing season is consistent with the advice provided by both ScallopRAG and ScallopMAC.

ScallopRAG is the research and scientific committee that contributes to the management of the Fishery and provides advice to ScallopMAC and AFMA. Industry, fishery scientists and economists are represented on ScallopRAG.

ScallopMAC provides management advice to AFMA for the Fishery. ScallopMACs advice is about efficient and cost-effective fisheries management, taking into account scientific advice. ScallopMAC receives advice from ScallopRAG and uses this to inform its recommendations. Similar to ScallopRAG, industry, state government, research, environment and other interests are represented on ScallopMAC.

Regulation impact statement

The Office of Impact Analysis does not require a

Regulation Impact Statement for this determination consistent with carve-out arrangements with AFMA for instruments of a minor or machinery nature such as the setting of opening and closing dates for a fishing season in a fishery (OIA23-06107).

Statement of compatibility prepared in accordance with Part 3 of the *Human Rights (Parliamentary Scrutiny) Act 2011*

This legislative instrument does not infringe any of the applicable rights or freedoms recognised or declared in the international instruments listed in section 3 of the *Human Rights (Parliamentary*

² This document is available to view free of charge on the AFMA's website:
<https://www.afma.gov.au/sustainability-environment/harvest-strategies>

Scrutiny) Act 2011. Accordingly, in AFMA’s assessment, this legislative instrument is compatible with human rights. A statement of compatibility is included at Attachment A.

Details of the Determination are set out below:

- Section 1*** Provides that the name of the instrument is the *Bass Strait Central Zone Scallop Fishery (Fishing Season) Determination 2025*.
- Section 2*** Provides that the Determination commences on 13 July 2025.
- Section 3*** Provides that the Determination ceases on 1 January 2026.
- Section 4*** Provides that the Determination is made under paragraph 17(6)(aa) of the Act for the purpose of subsection 3 of the Management Plan.
- Section 5*** Provides that a term used in the Determination that is defined in the Act or the Management Plan has the same meaning as in the Act or the Management Plan (respectively). Relevantly, this includes ‘fishery’ and ‘fishing season’ as defined in section 3 of the Management Plan. The geographic area of the Fishery is prescribed in Schedule 1 to the Management Plan.
- Section 6*** Determines the period for the 2025 fishing season for the Fishery as the period commencing on 13 July 2025 and ending on 31 December 2025.

Statement of Compatibility with Human Rights

Prepared in accordance with Part 3 of the *Human Rights (Parliamentary Scrutiny) Act 2011*

Bass Strait Central Zone Scallop Fishery (Fishing Season) Determination 2025

This Legislative Instrument is compatible with the human rights and freedoms recognised or declared in the international instruments listed in section 3 of the *Human Rights (Parliamentary Scrutiny) Act 2011*.

Overview of the Legislative Instrument

Subsection 17(5) of the *Fisheries Management Act 1991* (the Act) provides that a plan of management made under section 17 of the Act may provide for the Australian Fisheries Management Authority (AFMA) to give particular determinations for the purposes of attaining the objectives of the plan of management.

Paragraph 17(6)(aa) of the Act provides that a plan of management may determine or provide for AFMA to determine the fishing capacity measured, by that method or those methods permitted for the fishery or a part of the fishery in respect of a particular period or periods.

Section 3 of the *Bass Strait Central Zone Scallop Fishery Management Plan 2002* (the Management Plan) provides that the definition of the term ‘fishing season’ means the period determined by AFMA.

The *Bass Strait Central Zone Scallop Fishery (Fishing Season) Determination 2025* (the Determination) is a legislative instrument for the purposes of the *Legislation Act 2003*.

The Determination determines the 2025 fishing season for the Bass Strait Central Zone Scallop Fishery (the Fishery) as the period commencing on 13 July 2025 and ending on 31 December 2025.

The period for the fishing season determined in the Determination is consistent with the purpose of the Fishery Harvest Strategy, which allows for the Fishery to be opened following a research survey and then closed on 31 December to protect settling or newly settled commercial scallop spat.

Human rights implications

This Legislative Instrument does not engage any of the applicable rights or freedoms.

Conclusion

This Legislative Instrument is compatible with human rights as it does not raise any human rights issues.