EXPLANATORY STATEMENT

Issued by the authority of the Minister for Health and Ageing

HEALTH INSURANCE ACT 1973

DECLARATION OF QUALITY ASSURANCE ACTIVITY

UNDER SECTION 124X

QAA No. 4/2011

Part VC of the *Health Insurance Act 1973* (the Act) creates a scheme to encourage efficient quality assurance activities. Those activities help to ensure the quality of health services that are funded by the Government, through Medicare benefits, the Pharmaceutical Benefits Scheme, Public Hospitals and/or Health Program Grants. The scheme encourages participation in such activities by protecting certain information from disclosure, and also by providing some protection from civil liability to certain persons engaged in those activities in good faith, in respect of those activities.

In order for Part VC to apply to an activity, the Minister must make a Declaration pursuant to Section 124X of the Act, that the activity described in the Declaration is a quality assurance activity to which Part VC applies. Regulations 23C to 23G of the *Health Insurance Regulations* 1975 (the Regulations) set out the public interest criteria that must be met by quality assurance activities in order to be declared under the section 124X.

This Declaration has effect from the day after registration on the Federal Register of Legislative Instruments. Section 124X(4) of the Act prescribes that, unless sooner revoked, this determination ceases to be in force at the end of 5 years after the instrument of declaration was signed.

The purpose of the Declaration is to declare two quality assurance activities qualified privilege activities under section 124X of the Health Insurance Act 1973.

An overview of the activities for which the Declaration is made is contained in the Attachment.

Before the Minister can make a declaration, certain requirements must be met.

Firstly, the Minister must be satisfied that the persons engaged in the activity are authorised to do so as described in paragraph 124X(3)(a) of the Act.

The activities contained in the Attachment meet the requirement as the persons engaged in them are authorised either by associations of health professionals or research institutions.

Secondly, paragraph 124X(3)(b) of the Act provides that the Minister must be satisfied that it is in the public interest to have Part VC of the Act apply to the activity. In doing so, the Minister must have regard to criteria prescribed by the Regulations. The criteria relevant

to the activities are in regulations 23C, 23D and 23E or 23F and 23G. The activities meet the relevant criteria prescribed by the Regulations.

CONSULTATION

Consultations regarding the applications for declaration were undertaken in June 2011. This included obtaining advice on the potential value of declaring the activities as quality assurance activities for the purposes of the Act, the methodology used to conduct the activities, and whether the application met the criteria required for declaration, in particular those criteria relating to whether it is in the public interest to declare the activities.

Those consulted included members of the Qualified Privilege Advisory Group, which includes an external clinician; a legal expert; a quality manager working in the field of health care quality assurance; and a consumer representative.

The declaration of the activities will not result in any direct or substantial indirect effect on business.

The Declaration is a legislative instrument for the purposes of the *Legislative Instruments Act* 2003.

ATTACHMENT

<u>Details of the Declaration of Quality Assurance Activity under section 124X of the</u> Health Insurance Act 1973 – QAA 4/2011

<u>Item [1] Australian Orthopaedic Association National Joint Replacement Registry (AOANJRR)</u>

AOANJRR is a national quality improvement program to audit the outcome of joint replacement in Australia and was established 11 years ago as the initiative of the Australian Orthopaedic Association. The AOANJRR collects data on all patients undergoing hip, shoulder, elbow, wrist, ankle and spinal disc replacement nationally. The data is collected in all hospitals undertaking joint replacement surgery, both public and private. Data are then analysed to determine the outcomes of the surgery. The AOANJRR provides essential information necessary not only for improving outcomes but also resource planning through monitoring all types of prosthetic design. The ability to identify factors important in achieving successful outcomes has resulted in improved standards and significant cost savings.

Item [2] Australian and New Zealand Audit of Surgical Mortality (ANZASM)

Australasian and New Zealand Audit of Surgical Mortality is carried by the Royal Australasian College of Surgeons. It is a framework of regionally based mortality audits designed to provide an external peer review of surgically related deaths. Through the process of audit, the analysis of collected data may potentially identify clinical events, system and process errors and trends which may impact upon the safety and quality of surgical care. The information is disseminated by publication of reports on de-identified aggregated data.