

Medical Indemnity (Prudential Supervision and Product Standards) Act 2003

# INSTRUMENT ISSUING GUIDELINES No 3 of 2003

## **MADE UNDER SUBSECTION 13(9)**

I, Charles Watts Littrell, a delegate of the Australian Prudential Regulation Authority, under subsection 13(9) of the *Medical Indemnity (Prudential Supervision and Product Standards) Act 2003* ISSUE the following guidelines, which are set out in the Schedule:

Guidelines: Qualifications and Independence of Auditors and Actuaries.

Dated 6 August 2003

Charles Littrell
Executive General Manager
Policy, Research and Consulting Division

## **GUIDELINES**

# QUALIFICATIONS AND INDEPENDENCE OF AUDITORS AND ACTUARIES

#### **Background**

- 1. A body corporate, being either:
  - (a) a Medical Defence Organisation (MDO) within the meaning of the Medical Indemnity (Prudential Supervision and Product Standards) Act 2003 (the Act); or
  - (b) a body corporate prescribed in the *Medical Indemnity (Prudential Supervision and Product Standards) Regulations 2003* (the Regulations); or
  - (c) a body corporate related to a body corporate mentioned in (a) or (b);
  - may apply to APRA, under subsection 13(1) of the Act, for a determination under subsection 13(3) of the Act that the minimum capital requirements do not apply to the body corporate during 1 July 2003 to 30 June 2008 (the transition period).
- 2. APRA can only make a determination under subsection 13(3) of the Act where, at the time of application by the body corporate, the body corporate:
  - (a) is not a general insurer under the *Insurance Act 1973* (Insurance Act), or is a general insurer and is prescribed by the Regulations; and
  - (b) does not, or would not during the transition period, comply with the minimum capital requirements; and
  - (c) lodges a funding plan that:
    - (i) is in the form prescribed by the Regulations;
    - (ii) is certified by an independent auditor and independent actuary; and
    - (iii) complies with guidelines issued by APRA.
- 3. APRA can not make any determinations on or after 1 July 2005.

#### **Purpose**

4. These guidelines set out:

(a) the qualifications an auditor or actuary must have; and

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<sup>&</sup>lt;sup>1</sup> Minimum capital requirements are those prescribed by *Prudential Standard GPS 110 Capital Adequacy for General Insurers* made under section 32 of the *Insurance Act 1973*.

(b) the necessary degree of independence from a body corporate that an auditor or actuary must have;

to certify a funding plan in accordance with subparagraph 13(3)(d)(ii) of the Act.

#### **Authority**

5. These guidelines are made under paragraphs 13(9)(c) and (d) of the Act.

#### Guidelines on the qualifications and independence of the auditor and the actuary

#### Basic requirements

- 6. Where the body corporate is not a general insurer, the auditor and the actuary must meet:
  - (a) the fitness and propriety criteria in paragraph 6 of *Prudential Standard GPS 220 Risk Management for General Insurers* (GPS 220); and
  - (b) the eligibility criteria in paragraphs 8(b) and (c) of GPS 220; and
  - (c) the additional eligibility criteria in paragraph 10 or 11 of this guideline.
- 7. Where the body corporate is a general insurer:
  - (a) the auditor must be the body corporate's approved auditor,<sup>2</sup> and
  - (b) the actuary must be the body corporate's approved actuary<sup>3</sup> (except where paragraph 8 applies).
- 8. Where the body corporate is a general insurer and has been exempted under section 47 of the Insurance Act from the requirement to have an actuary, the actuary must meet:
  - (a) the fitness and propriety criteria in paragraph 6 of GPS 220; and
  - (b) the eligibility criteria in paragraphs 8(b) and (c) of GPS 220; and
  - (c) the additional eligibility criteria in paragraph 11 of this guideline.<sup>4</sup>
- 9. For the purposes of paragraphs 6 and 8:
  - (a) a reference to an 'approved auditor' or 'approved actuary' in GPS 220, is taken to be a reference to the auditor or actuary; and
  - (b) a reference to the 'insurer' in GPS 220 is taken to be a reference to the body corporate.

<sup>&</sup>lt;sup>2</sup> An 'approved auditor' is a person appointed by a general insurer in accordance with section 39 of the Insurance Act and approved by APRA in accordance with section 40 of the Insurance Act.

<sup>&</sup>lt;sup>3</sup> An 'approved actuary' is a person appointed by a general insurer in accordance with section 39 of the Insurance Act and approved by APRA in accordance with section 40 of the Insurance Act.

<sup>&</sup>lt;sup>4</sup> Section 39 of the Insurance Act requires a general insurer to appoint an auditor and an actuary, both of whom must be approved by APRA under section 40. However, under section 47, APRA may exempt a general insurer from the requirement to appoint an actuary.

#### Additional eligibility criteria

- 10. The additional eligibility criteria that relate to the auditor are that the auditor is:
  - (a) under Division 2 of Part 9.2 of the *Corporations Act 2001*, registered, or taken to be registered, as an auditor; and
  - (b) a member or fellow with at least one of the following professional organisations:
    - (i) CPA Australia; or
    - (ii) Institute of Chartered Accountants in Australia; or
    - (iii) such other professional organisation as APRA considers appropriate and approves in writing.
- 11. The additional eligibility criteria that relate to the actuary are that the actuary is:
  - (a) a Fellow or Accredited Member of the Institute of Actuaries of Australia; or
  - (b) a member of such other professional organisation as APRA considers appropriate and approves in writing.

# Additional requirements where the auditor and actuary belong to the same firm or related companies

#### 12. Where:

- (a) the auditor is a partner, director or employee of the actuary's firm or of a body corporate related to the actuary's firm; or
- (b) the actuary is a partner, director or employee of the auditor's firm or of a body corporate related to the auditor's firm;

#### then:

- (c) only one of them (that is, either the auditor or the actuary) may certify the funding plan; and
- (d) the funding plan must also be certified:
  - (i) if the person certifying it in accordance with paragraph (c) is the auditor by a different actuary who does not belong to the auditor's firm or a related body corporate (as specified in paragraph (b)) and who complies with the requirements in paragraphs 6 to 8;
  - (ii) if the person certifying it in accordance with paragraph (c) is the actuary by a different auditor who does not belong to the actuary's firm or a related body corporate (as specified in paragraph (a)) and who complies with the requirements in paragraphs 6 or 8.
- 13. For the purpose of paragraph 12:

- (a) the 'actuary's firm' means:
  - (i) the partnership in which the actuary is a partner or by which the actuary is employed; or
  - (ii) the body corporate of which the actuary is a director or by which the actuary is employed; or
  - (iii) where the actuary is a sole practitioner the actuary.
- (b) the 'auditor's firm' means:
  - (i) the partnership in which the auditor is a partner or by which the auditor is employed; or
  - (ii) the body corporate of which the auditor is a director or by which the auditor is employed; or
  - (iii) where the auditor is a sole practitioner the auditor.
- (c) 'related body corporate' has the same meaning as under section 50 of the *Corporations Act 2001*.

#### Statement by the auditor and actuary that they comply with these guidelines

14. The auditor and actuary must provide to the body corporate a written statement that he or she complies with the requirements in these guidelines.