MOTOR VEHICLE STANDARDS ACT 1989

Vehicle Standard (Australian Design Rule 81/01 — Fuel Consumption Labelling for Light Vehicles) 2005

EXPLANATORY STATEMENT

Issued by the authority of the Minister for Local Government, Territories and Roads

December 2005

1. Legislative Context for ADR81/01

Vehicle Standard (Australian Design Rule 81/01 — Fuel Consumption Labelling for Light Vehicles) 2005 is made under the *Motor Vehicle Standards Act 1989* (the Act). The Act enables the Australian Government to establish nationally uniform standards for road vehicles when they are first supplied to the market in Australia. The Act applies to such vehicles whether they are manufactured in Australia or are imported as new or second hand vehicles.

The making of the vehicle standards necessary for the Act's effective operation is provided for in section 7 which empowers the Minister to "determine vehicle standards for road vehicles or vehicle components".

Australian Design Rule (ADR) 81/01 was originally determined in *Road Vehicle* (*National Standards*) *Determination No. 1 of 2002* and has been amended in subsequent determinations. ADR 81/01 is being remade to comply with the requirements of the *Legislative Instruments Act 2003* and to enable its registration in accordance with the requirements of the Federal Register of Legislative Instruments. The remaking of ADR 81/01 has not substantially altered the requirements of the standard as last determined.

2. Content and Effect of ADR 81/01

ADR 81/01 prescribes the requirements for the design and application of a removable label to the windscreen of light vehicles, and the standard test methods for measuring the carbon dioxide (CO₂) emissions and fuel consumption values to be placed on the label. ADR 81/01 is designed to assist consumers in making informed purchasing decisions about the relative CO₂ emissions and fuel consumption of individual makes and models.

ADR 81/01 adopts the requirements of the United Nations' Economic Commission for Europe (ECE) Regulation 101 for determining the CO₂ emissions and fuel consumption values. The full text of this Regulation is included as Appendix A to ADR 81/01.

3. Consultation Arrangements

3.1 General Arrangements

It has been longstanding practice to consult widely on proposed new or amended vehicle standards. For many years there has been active collaboration between the Australian and the State/Territory Governments, as well as consultation with industry and consumer groups. Much of the consultation takes place within institutional arrangements established for this purpose. The analysis and documentation prepared in a particular case, and the bodies consulted, depend on the degree of impact the new or amended standard is expected to have on industry or road users.

A Memorandum of Understanding (MOU) between the National Transport Commission (NTC) and the National Environment Protection Council (NEPC) sets out the

consultative arrangements governing the development of vehicle emissions and noise standards and other vehicle/environmental issues. The MOU established the Land Transport Environment Committee (LTEC) (consisting of four representatives each from transport and environment agencies), to undertake an agreed work program consistent with the MOU.

Depending on the nature of the proposed changes, consultation may involve the Transport Emissions Liaison Group (TELG), Transport Agencies Chief Executives (TACE), National Environment Protection Council Committee (NEPC Committee), Environment Protection and Heritage Council (EPHC) and the Australian Transport Council (ATC).

TELG is the main consultative group that supports LTEC. It contains representatives of:

- > transport and environment agencies;
- ➤ the manufacturing arms of the vehicle and fuels industry (including the Federal Chamber of Automotive Industries, the Truck Industry Council and the Australian Institute of Petroleum);
- road user organisations (the Australian Automobile Association and the Australian Trucking Association); and
- > the National Environment Consultative Forum.

TACE consists of the chief executives of national and State/Territory departments of transport and road vehicle administrations.

ATC consists of the Commonwealth, State/Territory and New Zealand Ministers with responsibility for transport issues. NEPC consists of Commonwealth and State/Territory Ministers with responsibility for environment issues.

Editorial changes and changes to correct errors are settled by agreement between the Department of Transport and Regional Services and the NTC. This process is only invoked where the amendments do not vary the intent of the national standard.

New standards, or significant changes that increase the stringency of existing standards, are subject to a vote by ATC Ministers. Unless disapproved by a majority of ATC Ministers, the Minister for Local Government, Territories and Roads, can then determine the new or amended standards, under the authority of the Minister for Transport and Regional Services. Proposals that are regarded as significant need to be supported by a Regulation Impact Statement meeting the requirements of the Office of Regulation Review as published in *A Guide to Regulation*.

3.2 Specific Arrangements for this Standard

In the case of ADR 81/01, Ministers of the Australian Transport Council voted to approve the standard in 2002. The Ministers of the National Environment Protection Council also endorsed the standard. Full details of the consultation undertaken for ADR 81/01 are contained in the regulation impact statement (RIS) at Attachment A to

this Explanatory Statement. This RIS was tabled with the original determination following its gazettal in September 2002.

No formal consultation was undertaken for the 2005 remaking of ADR 81/01, as the requirements of the remade standard have not materially changed since its last gazetted amendment. The Office of Regulation Review has advised the Department of Transport and Regional Services that a RIS is not required for the remaking of a standard simply for the purposes of registration on the Federal Register of Legislative Instruments.