Education Services for Overseas Students (TPS Levies) Bill 2011

No. 1, 2011

(Education, Employment and Workplace Relations)

A Bill for an Act to impose the requirement to pay TPS levies, and for related purposes
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A Bill for an Act to impose the requirement to pay TPS levies, and for related purposes

The Parliament of Australia enacts:

Part 1—Preliminary

1 Short title

This Act may be cited as the *Education Services for Overseas Students (TPS Levies) Act 2011*. 
Part 1 Preliminary

Section 2

2 Commencement

(1) Each provision of this Act specified in column 1 of the table commences, or is taken to have commenced, in accordance with column 2 of the table. Any other statement in column 2 has effect according to its terms.

<table>
<thead>
<tr>
<th>Provision(s)</th>
<th>Commencement</th>
<th>Date/Details</th>
</tr>
</thead>
<tbody>
<tr>
<td>1. Sections 1 and 2 and anything in this Act not elsewhere covered by this table</td>
<td>The day this Act receives the Royal Assent.</td>
<td></td>
</tr>
<tr>
<td>2. Sections 3 to 16</td>
<td>At the same time as Part 1 of Schedule 1 to the Education Services for Overseas Students Legislation Amendment (Tuition Protection Service and Other Measures) Act 2011 commences.</td>
<td></td>
</tr>
</tbody>
</table>

Note: This table relates only to the provisions of this Act as originally enacted. It will not be amended to deal with any later amendments of this Act.

(2) Any information in column 3 of the table is not part of this Act. Information may be inserted in this column, or information in it may be edited, in any published version of this Act.

3 Crown to be bound

This Act binds the Crown in each of its capacities.

4 Interpretation

Definitions

(1) In this Act:

administrative fee component for a registered provider for a year has the meaning given by section 6.
Section 4

**base fee component** for a registered provider for a year has the meaning given by section 7.

**overseas student tuition fees** for a registered provider for a year is the amount of tuition fees received by the provider during the year in respect of an overseas student or intending overseas student.

**risk rated premium component** for a registered provider for a year has the meaning given by section 9.

**special tuition protection component** for a registered provider for a year has the meaning given by section 10.

**total enrolments** for a registered provider for a year are worked out in accordance with section 5 of the *Education Services for Overseas Students (Registration Charges) Act 1997*.

Expressions used in the *Education Services for Overseas Students Act 2000*

(2) An expression used in this Act that is also used in the *Education Services for Overseas Students Act 2000* has the same meaning as in that Act.
Part 2 The amount of the TPS levy

Section 5

Part 2—The amount of the TPS levy

5 TPS levy

Registered providers

(1) A provider who is registered on 1 January of a year is liable to pay a TPS levy for the year.

Note: This section extends to a registered provider whose registration has been suspended.

(2) The amount of the TPS levy for a registered provider for a year is the sum of the following components:

   (a) the provider’s administrative fee component for the year (see section 6);
   (b) the provider’s base fee component for the year (see section 7);
   (c) the provider’s risk rated premium component for the year (see section 9);
   (d) the provider’s special tuition protection component for the year (see section 10).

Note: Classes of providers may be exempt from the requirement to pay either or both the base fee component or the risk rated premium component: see section 12.

Unregistered providers

(3) A provider who is not yet registered, but who is seeking to be registered under section 9AB of the Education Services for Overseas Students Act 2000 in a year, is liable to pay a TPS levy for the year.

(4) The amount of the TPS levy for such an unregistered provider for that year is the sum of the following components:

   (a) the amount specified in paragraph 6(a) for the year;
   (b) the amount specified in paragraph 7(a) for the year.

Note 1: Those amounts are indexed under section 8.
Section 6

6 Administrative fee component

A registered provider’s administrative fee component for a year is the sum of the following components:

(a) $100;
(b) $2 multiplied by the total enrolments for the provider for the previous year.

Note 1: For total enrolments, see section 4.
Note 2: The dollar amounts are indexed under section 8.

7 Base fee component

A registered provider’s base fee component for a year is the sum of the following components:

(a) $200;
(b) $5 multiplied by the total enrolments for the provider for the previous year.

Note 1: For total enrolments, see section 4.
Note 2: The dollar amounts are indexed under section 8.

8 Indexation of administrative and base fee components

(1) This section applies for the purpose of working out a dollar amount specified in paragraph 6(a) or (b) or 7(a) or (b) for any year (the current year) after the initial year.

Note: The TPS Director must make the indexed dollar amounts publicly available: see section 13.

Indexation formula

(2) The dollar amounts specified are to be adjusted for the current year by multiplying the amounts that applied to the year before the current year by the indexation factor worked out using the formula:

\[
\frac{\text{Index number for the recent September quarter}}{\text{Index number for the previous September quarter}}
\]
Part 2 The amount of the TPS levy

Section 9

where:

*index number*, for a quarter, means the All Groups Consumer Price Index number that is the weighted average of the 8 capital cities and is published by the Australian Statistician for that quarter.

*initial year* means the first calendar year in relation to which the TPS levy is imposed under section 14.

*previous September quarter* means the September quarter before the recent September quarter.

*recent September quarter* means the September quarter in the year before the current year.

*Rounding factors and amounts etc.*

(3) The indexation factor worked out under subsection (2) must be rounded up or down to 3 places (rounding up in the case of exactly halfway between).

(4) Amounts worked out under subsection (2) for the purposes of paragraph 6(a) or 7(a) must be rounded to the nearest whole dollar (rounding up in the case of 50 cents).

(5) Amounts worked out under subsection (2) for the purposes of paragraph 6(b) or 7(b) must be rounded to the nearest whole cent (rounding up in the case of 0.5 cent).

(6) If at any time (whether before or after the commencement of this section) the Australian Statistician has changed or changes the reference base for the Consumer Price Index, then, for the purposes of applying this section after the change, only index numbers published in terms of the new reference base are to be used.

9 Risk rated premium component

(1) A registered provider’s *risk rated premium component* for a year is the sum of the provider’s risk components for each risk factor for the year.
Section 10

(2) A registered provider’s risk component for a risk factor for a year is worked out in accordance with the following formula:

\[
\left( \frac{\text{Specified increase factor}}{\text{Provider’s overseas student tuition fees for the year}} \right) \times \left( \frac{\text{Percentage for the risk factor}}{\text{for the year}} \right) \times \left( \frac{\text{Specified increase factor}}{\text{Provider’s overseas student tuition fees for the previous year}} \right)
\]

(3) Before the beginning of each year, the TPS Director must, by legislative instrument, specify the following for the purposes of subsection (2):

(a) a percentage for that year;

(b) one or more risk factors that reflect the risk of calls being made on the OSTF in respect of registered providers with that factor or those factors;

(c) for each risk factor, the factor by which the specified percentage for that year is multiplied.

Note: For rules relating to making the legislative instrument, see section 11.

10 Special tuition protection component

(1) A registered provider’s special tuition protection component for a year is worked out in accordance with the following formula:

\[
\frac{\text{Specified percentage for the year}}{\text{Provider’s overseas student tuition fees for the previous year}}
\]

(2) Before the beginning of each year, the TPS Director must, by legislative instrument, specify a percentage for that year for the purposes of subsection (1).

Note: For rules relating to making the legislative instrument, see section 11.

(3) The percentage specified can be zero.
Part 3—Miscellaneous

11 Rules relating to making a legislative instrument

(1) The matters referred to in subsections 9(3) and 10(2) must be included in the same legislative instrument.

Having regard to matters

(2) In making a legislative instrument under those subsections, the TPS Director must have regard to:
   (a) any advice of the Board in relation to the matters referred to in those subsections; and
   (b) the sustainability of the OSTF.

(3) The Director may have regard to any other matter he or she considers appropriate.

Approval of the Treasurer

(4) Before the TPS Director makes (within the meaning of the Legislative Instruments Act 2003) a legislative instrument under subsections 9(3) and 10(2), the Treasurer must approve the legislative instrument in writing.

(5) An approval given under subsection (4) is not a legislative instrument.

12 Exemptions

The Minister may, by legislative instrument, prescribe one or more classes of registered providers who are exempt from the requirement to pay either or both of the following:
   (a) the base fee component (or paragraph 7(a) of the base fee component);
   (b) the risk rated premium component.
Section 13

13 Publication of administrative and base fee components

The TPS Director must make the dollar amounts of the administrative fee component and the base fee component for a year publicly available, in any manner he or she considers appropriate.

14 Imposition of requirement to pay the TPS levy

The requirement to pay TPS levies under the *Education Services for Overseas Students Act 2000* is imposed by this section.

15 Section 114 of the Constitution

(1) If, apart from this section, this Act would purport to operate in a way that would be invalid because of section 114 of the Constitution, this Act does not have that operation.

(2) For the purposes of this section, assume that, in section 114 of the Constitution, State includes the Australian Capital Territory and the Northern Territory.

16 Regulations

The Governor-General may make regulations prescribing matters:

(a) required or permitted by this Act to be prescribed;

(b) necessary or convenient to be prescribed for carrying out or giving effect to this Act.