

# **Space Activities Act 1998**

No. 123, 1998

An Act about space activities, and for related purposes

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# **Space Activities Act 1998**

No. 123, 1998

# An Act about space activities, and for related purposes

[Assented to 21 December 1998]

The Parliament of Australia enacts:

# Part 1—Introduction

# 1 Short title

This Act may be cited as the Space Activities Act 1998.

# 2 Commencement

This Act commences on the day on which it receives the Royal Assent

# 3 Objects of Act

The objects of this Act are:

- (a) to establish a system for the regulation of space activities carried on either from Australia or by Australian nationals outside Australia; and
- (b) to provide for the payment of adequate compensation for damage caused to persons or property as a result of space activities regulated by this Act; and
- (c) to implement certain of Australia's obligations under the UN Space Treaties.

Note:

This Act does not limit the operation of other laws of the Commonwealth (except so far as the other laws are inconsistent with this Act): see section 105.

# 4 Simplified outline of Act

The following is a simplified outline of this Act:

- Certain space activities carried on in Australia must be covered by an approval under Part 3.
- An Australian national who carries on certain space activities outside Australia must also be covered by such an approval.
- Part 4 has rules about liability for damage that space activities cause.
- A Register of Space Objects is established under Part 5.
- Part 6 deals with civil penalties.
- Part 7 provides for investigating accidents and incidents.

#### 5 Act binds the Crown

(1) This Act binds the Crown in each of its capacities.

Note: Division 1 of Part 3 does not bind the Commonwealth: see section 16.

(2) However, this Act does not make the Crown liable to be prosecuted for an offence.

# **6 External Territories**

This Act extends to the external Territories.

# 7 Application of Criminal Code

The Criminal Code applies to all offences against this Act.

# Part 2—Definitions

### 8 Definitions

In this Act, unless the contrary intention appears:

accident has the meaning given by section 85.

accident site has the meaning given by section 98.

accident site premises has the meaning given by section 98.

*Australia*, when used in a geographical sense, includes the external Territories.

#### Australian national means:

- (a) an Australian citizen; or
- (b) a body incorporated by or under a law of the Commonwealth, of a State or of a Territory; or
- (c) the Commonwealth, a State or a Territory.

civil penalty provision has the meaning given by section 80.

damage has the same meaning as in the Liability Convention.

exemption certificate means a certificate issued under section 46.

fault has the same meaning as in the Liability Convention.

gross negligence has the meaning given by the regulations. But if the regulations do not give the term a meaning, it has the same meaning as in the Liability Convention.

*incident* has the meaning given by section 86.

insured amount, for a launch permit, overseas launch certificate or section 43 authorisation, means the amount for which the holder of the permit, certificate or authorisation is required to be insured under Division 7 of Part 3 in respect of the launch or launches, and any return, covered by the permit, certificate or authorisation. In determining this amount, disregard paragraph 47(2)(b) (which deals with direct financial responsibility).

*Investigator* means a person appointed under section 88.

*launch* a space object means launch the object into outer space, or attempt to do so.

*launch facility* means a facility (whether fixed or mobile) or place specifically designed or constructed as a facility or place from which space objects can be launched, and includes all other facilities at the facility or place that are necessary to conduct a launch.

*launching State* has the same meaning as in the Liability Convention.

launch permit means a permit granted under section 26.

**Launch Safety Officer**, for a licensed launch facility, means the person appointed by the Minister under section 50 for the facility.

*launch vehicle* means a vehicle that can carry a payload into or back from outer space.

*Liability Convention* means the Convention on International Liability for Damage Caused by Space Objects done at London, Moscow and Washington on 29 March 1972 and whose English text is set out in Schedule 1.

#### liability period means:

- (a) for the launch of a space object—the period of 30 days beginning when the launch takes place, or such other period as is specified in the regulations; and
- (b) for the return of a space object—the period beginning when the relevant re-entry manoeuvre is begun and ending when the object has come to rest on Earth, or such other period as is specified in the regulations.

*licensed launch facility* means a launch facility for which a person holds a space licence: see section 18.

*occupier* of premises includes a person present at the premises who apparently represents the occupier.

*overseas launch certificate* means a certificate granted under section 35.

*payload* includes a load to be carried for testing purposes or otherwise on a non-profit basis.

premises includes a place and a conveyance.

**Register** means the Register of Space Objects kept under section 76

**Registration Convention** means the Convention on Registration of Objects Launched into Outer Space done at New York on 14 January 1975 and whose English text is set out in Schedule 2.

related party has the meaning given by section 9.

*responsible party*, for the launch or return of a space object, means:

- (a) in the case of a launch or return authorised by a launch permit—the holder of the permit; or
- (b) in the case of a return authorised by a permission under subsection 43(1)—the holder of the permission; or
- (c) in the case of a return authorised by an agreement between the Minister and another person under subsection 43(2)—that other person; or
- (d) in the case of a launch or return that:
  - (i) is not authorised as mentioned in paragraph (a), (b) or (c): but
  - (ii) is covered by an exemption certificate (see section 46); the holder of the exemption certificate; or
- (e) in the case of a launch authorised by an overseas launch certificate—the holder of the certificate; or
- (f) in any other case—each of the following persons:
  - (i) the person or persons who carried out the launch or return of the space object;
  - (ii) any person who, at any time during the liability period for the launch or return, owned all or some of any payload forming part of the space object concerned;
  - (iii) any other person specified in regulations made for the purposes of this definition.

But, in relation to a launch to which paragraph (f) applies, if the space object was launched from a launch facility outside Australia, a person is only a *responsible party* if the person is also an Australian national.

*return* a space object means return the space object from outer space to Earth, or attempt to do so.

space licence means a licence granted under section 18.

space object means a thing consisting of:

- (a) a launch vehicle; and
- (b) a payload (if any) that the launch vehicle is to carry into or back from outer space;

or any part of such a thing, even if:

- (c) the part is to go only some of the way towards or back from outer space; or
- (d) the part results from the separation of a payload or payloads from a launch vehicle after launch.

*standard launch permit condition* means a condition to which a launch permit is subject because of section 29.

*third party*, for the launch or return of a space object, means a person who is not a responsible party for the launch or return and who is not a related party (see section 9) of any responsible party for the launch or return.

### *UN space treaties* means the following:

- (a) the Liability Convention;
- (b) the Registration Convention;
- (c) the Treaty on Principles Governing the Activities of States in the Exploration and Use of Outer Space, Including the Moon and Other Celestial Bodies done at London, Moscow and Washington on 27 January 1967 and whose English text is set out in Schedule 3;
- (d) the Agreement Governing the Activities of States on the Moon and Other Celestial Bodies done at New York on 18 December 1979 and whose English text is set out in Schedule 4;
- (e) the Agreement on the Rescue of Astronauts, the Return of Astronauts and the Return of Objects Launched into Outer Space done at London, Moscow and Washington on 22 April 1968 and whose English text is set out in Schedule 5.

# 9 Related party

- (1) A person (the *first person*) is a *related party* of a responsible party for the launch or return of a space object if:
  - (a) the first person has a financial or ownership interest in all or part of the space object; or
  - (b) the first person was involved in preparing all or part of the space object for the launch or return; or
  - (c) the first person is a contractor, subcontractor or supplier involved in the launch or return or the preparation of all or part of the space object for the launch or return; or
  - (d) the first person is a director, officer, employee or agent of the responsible party.
- (2) However, the regulations may provide that specified persons are, or are not, *related parties* of a responsible party.

# Part 3—Regulation of space activities

# 10 Simplified outline

The following is a simplified outline of this Part:

- Under Division 1, certain space activities are prohibited unless appropriate approvals are obtained.
- The various approvals are dealt with in Division 2 (space licences), Division 3 (launch permits), Division 4 (overseas launch certificates), Division 5 (return of overseas-launched space objects) and Division 6 (exemption certificates).
- Some of those approvals have insurance/financial requirements, which are set out in Division 7.
- The Minister is to appoint a Launch Safety Officer for each licensed launch facility: see Division 8.
- Division 9 has some rules about administration etc.

# Division 1—Certain space activities require approvals etc.

# 11 Launch in Australia requires a launch permit or exemption certificate

If:

- (a) a person launches a space object from a launch facility located in Australia; and
- (b) the launch is not authorised by a launch permit held by any person; and
- (c) no exemption certificate (see section 46) covering the launch is held by any person; and
- (d) the launch is not conducted in accordance with any agreement of the kind mentioned in subsection 109(1);

the first-mentioned person is guilty of an offence punishable on conviction by:

- (e) in the case of a body corporate—a fine not exceeding 100,000 penalty units; or
- (f) in the case of an individual—imprisonment for a term not exceeding 10 years, or a fine not exceeding 600 penalty units, or both.
- Note 1: Chapter 2 of the *Criminal Code* sets out the general principles of criminal responsibility.
- Note 2: See section 4AA of the *Crimes Act 1914* for the current value of a penalty unit.

# 12 Overseas launch requires an overseas launch certificate

If:

- (a) a space object is launched from a launch facility located outside Australia; and
- (b) the launch is not authorised by an overseas launch certificate held by any person; and
- (c) an Australian national is a responsible party for the launch; the Australian national is guilty of an offence punishable on conviction by:
  - (d) in the case of a body corporate—a fine not exceeding 100,000 penalty units; or

- (e) in the case of an individual—imprisonment for a term not exceeding 10 years, or a fine not exceeding 600 penalty units, or both.
- Note 1: Chapter 2 of the *Criminal Code* sets out the general principles of criminal responsibility.
- Note 2: See section 4AA of the *Crimes Act 1914* for the current value of a penalty unit.

# 13 Return to Australia of Australian-launched space object requires a launch permit or exemption certificate

If:

- (a) a person returns a space object to a place anywhere in Australia: and
- (b) the object, or any part of it, was launched from a launch facility located in Australia; and
- (c) the return is not authorised by a launch permit held by any person; and
- (d) no exemption certificate (see section 46) covering the return is held by any person; and
- (e) the return is not conducted in accordance with any agreement of the kind mentioned in subsection 109(1);

the first-mentioned person is guilty of an offence punishable on conviction by:

- (f) in the case of a body corporate—a fine not exceeding 100,000 penalty units; or
- (g) in the case of an individual—imprisonment for a term not exceeding 10 years, or a fine not exceeding 600 penalty units, or both.
- Note 1: Chapter 2 of the *Criminal Code* sets out the general principles of criminal responsibility.
- Note 2: See section 4AA of the *Crimes Act 1914* for the current value of a penalty unit.

# 14 Return to Australia of overseas-launched space object requires authorisation

If:

(a) a person returns a space object to a place anywhere in Australia: and

- (b) neither the object, nor any part of it, was launched from a launch facility located within Australia; and
- (c) the return of the object to that place is not authorised under section 43:

the person is guilty of an offence punishable on conviction by:

- (d) in the case of a body corporate—a fine not exceeding 100,000 penalty units; or
- (e) in the case of an individual—imprisonment for a term not exceeding 10 years, or a fine not exceeding 600 penalty units, or both.
- Note 1: Chapter 2 of the *Criminal Code* sets out the general principles of criminal responsibility.
- Note 2: See section 4AA of the *Crimes Act 1914* for the current value of a penalty unit.

# 15 Space licence required to operate a launch facility in Australia

A person must not operate a launch facility in Australia, or do anything directly connected with operating a launch facility in Australia, using a particular kind of launch vehicle, unless:

- (a) the person holds a space licence (see Division 2) for the facility and the kind of launch vehicle; or
- (b) the person is a related party (see section 9), for any launches conducted from the facility, of a person who holds such a licence; or
- (c) the person is acting as an employee, contractor or agent of a person who holds such a licence; or
- (d) an exemption certificate (see section 46) covering:
  - (i) the operation of the facility, or the things connected with the operation; and
  - (ii) the kind of launch vehicle;
  - is held by any person; or
- (e) the operation of the facility, or the things connected with the operation, are done in accordance with an agreement of the kind mentioned in subsection 109(1).

Note: Contravening this section is not an offence. However, a person who contravenes this section is liable to a civil penalty under Part 6.

#### 16 Commonwealth not bound

This Division does not apply to:

- (a) the Commonwealth; or
- (b) a person acting as an employee or agent of the Commonwealth or as a member of the Defence Force.

Example: The Commonwealth and a private company are to carry out a launch as joint venturers. The Commonwealth would not need a space licence or launch permit etc. to do so, but the private company would (unless the company were acting as an agent of the Commonwealth, in which case it too would be exempt from this Division).

# 17 Activities of international space organisations

- (1) If an agreement between Australia and another country or countries provides for the establishment of an international organisation whose sole or principal function is to carry on activities in outer space, this Division does not apply in relation to anything done in accordance with the agreement.
- (2) This section applies whether the agreement was made before or after the commencement of this Act.

# **Division 2—Space licences**

# 18 Granting a space licence

The Minister may grant to a person a space licence covering a particular launch facility in Australia, and a particular kind of launch vehicle, if:

- (a) the Minister is satisfied that the person is competent to operate the launch facility and launch vehicles of that kind; and
- (b) the Minister is satisfied that all necessary environmental approvals under Australian law have been obtained, and that an adequate environmental plan has been made, for the construction and operation of the launch facility; and
- (c) the Minister is satisfied that the person has sufficient funding to construct and operate the launch facility; and
- (d) the Minister is satisfied that the probability of the construction and operation of the launch facility causing substantial harm to public health or public safety or causing substantial damage to property is sufficiently low; and
- (e) the Minister does not consider that, for reasons relevant to Australia's national security, foreign policy or international obligations, the space licence should not be granted; and
- (f) the criteria (if any) prescribed by the regulations are satisfied in relation to the launch facility; and
- (g) the criteria (if any) prescribed by the regulations are satisfied in relation to that kind of launch vehicle.

Example: For the purposes of paragraph (g), the regulations could prescribe criteria dealing with matters such as the design of the launch vehicle and technical aspects of the way in which such vehicles are to be operated.

Note: Under subsection 33(3) of the *Acts Interpretation Act 1901*, the Minister may vary or revoke a space licence.

### 19 Terms of space licence

A space licence:

- (a) must specify the day on which it comes into force; and
- (b) remains in force for the period specified in the licence, which must be no longer than 20 years; and

(c) is granted subject to the standard space licence conditions in section 20 and any other conditions specified in the licence.

#### 20 Standard space licence conditions

The following are conditions of each space licence granted to a person, except to the extent that the licence otherwise specifies:

- (a) the holder of the licence must give the Minister any information that the Minister asks for under section 60 about the licence;
- (b) the holder must:
  - (i) allow the Launch Safety Officer for the facility (see Division 8) reasonable access to the facility and to any space object at the facility; and
  - (ii) ensure that the Launch Safety Officer is given any information or assistance that the Launch Safety Officer reasonably requests for the proper performance of a function:
- (c) any other condition specified in the regulations.

# 21 Breaching a space licence condition

The holder of a space licence must not contravene a condition of the licence.

Note:

Contravening this section is not an offence. However, a person who contravenes this section is liable to a civil penalty under Part 6.

# 22 Transfer of space licence

- (1) The Minister may, by written notice, transfer a space licence to another person if the Minister could grant the space licence to the other person under section 18.
- (2) The transfer takes effect at the time specified in the notice.
- (3) The licence continues to cover the same launch facility and the same kind of launch vehicle.
- (4) The licence has effect subject to the same conditions as the original licence (unless the Minister varies the conditions).
- (5) The period for which the licence remains in force continues to run despite the transfer.

# 23 Applying for the grant or transfer of a space licence

An application for the grant or transfer of a space licence must be made in accordance with the regulations.

#### 24 Procedure etc.

- (1) If the Minister considers that there may be grounds to vary, revoke or transfer a space licence (other than at the licensee's request), the Minister must:
  - (a) give the licensee written notice of the Minister's opinion specifying the reasons for that opinion; and
  - (b) invite the licensee to make a written submission to the Minister about the matter within a reasonable period specified in the notice.
- (2) In deciding whether to vary, revoke or transfer a space licence, the Minister must consider the matters raised in any submission received within the period specified in the notice.
- (3) A space licence must not be varied in a way that changes the location of the licensed launch facility.

# 25 Suspending a space licence

- (1) The Minister may, by written notice, suspend a space licence if:
  - (a) the holder of the licence contravenes a condition of the licence; or
  - (b) the Minister considers that, for reasons relevant to Australia's national security, foreign policy or international obligations, the licence should be suspended.

Note: Under subsection 33(3) of the *Acts Interpretation Act 1901*, the Minister may revoke a suspension.

- (2) A space licence has no effect while suspended, but the period for which it remains in force continues to run despite the suspension.
- (3) A space licence may be revoked or varied even while it is suspended.

# **Division 3—Launch permits**

# 26 Granting a launch permit

- (1) The Minister may grant a launch permit to a person authorising:
  - (a) the launch of a particular space object; or
  - (b) a particular series of launches of space objects that, in the Minister's opinion, having regard to the nature of any payloads to be carried, may appropriately be authorised by a single launch permit;

from a specified launch facility in Australia using a specified kind of launch vehicle.

Note:

Under subsection 33(3) of the *Acts Interpretation Act 1901*, the Minister may vary or revoke a launch permit granted under this section

(2) The launch permit may also authorise particular space objects to be returned, in connection with the launch or launches, to a specified place or area in Australia.

Note:

A returning space object need not be the same as the space object launched. For example, a launch vehicle could carry a payload into outer space and return without it, or even collect a different payload from outer space and return that to Earth.

- (3) The Minister may grant the launch permit to the person only if all of the following criteria are satisfied:
  - (a) the person holds a space licence (see Division 2) covering the launch facility and the kind of launch vehicle concerned;
  - (b) the person is a corporation to which paragraph 51(xx) of the Constitution applies;
  - (c) the Minister is satisfied that the person who is to carry out the launch or launches, and any connected return, is competent to do so:
  - (d) the Minister is satisfied that the insurance/financial requirements in Division 7 will be satisfied for the launch or launches, and any connected return;
  - (e) the Minister is satisfied that the probability of the launch or launches, or any connected return, causing substantial harm to public health or public safety or causing substantial damage to property is sufficiently low;

- (f) the space object or objects concerned are not and do not contain a nuclear weapon or a weapon of mass destruction of any other kind;
- (g) the Minister does not consider that, for reasons relevant to Australia's national security, foreign policy or international obligations, the launch permit should not be granted;
- (h) any other criteria prescribed by the regulations.
- (4) If a country other than Australia is also a launching State for the space object or any of the space objects, the Minister may, in deciding whether to grant the launch permit, have regard to:
  - (a) whether there is an agreement between Australia and that other country under which that country assumes any liability, and indemnifies Australia, for any damage that the space object or objects may cause; and
  - (b) the terms of that agreement.

Note: This subsection does not, by implication, limit the matters to which the Minister may have regard.

## 27 Australian launches: continuing requirement for space licence

If the launch facility specified in a launch permit is in Australia, the permit has no effect during any period when the holder of the permit does not also hold a space licence (see Division 2) covering the facility and the kind of launch vehicle concerned.

# 28 Terms of launch permit

- (1) A launch permit authorising the launch of a space object or objects, and any connected return:
  - (a) must specify the day on which it comes into force and the period for which it remains in force; and
  - (b) is granted subject to the standard launch permit conditions in section 29 and any other conditions specified in the regulations or in the launch permit.
- (2) A launch permit may specify that the period during which it remains in force ends on the occurrence of a particular event (rather than at a specified time). For this purpose, the regulations may set out how to determine when events of a particular kind occur.

Example: A launch permit might specify that it expires when the relevant launch has been (successfully or unsuccessfully) completed. The regulations could set out how to determine when this is.

(3) At any time when a launch permit is in force, the Minister may, by written notice, extend or further extend the period for which the permit remains in force.

#### 29 Standard launch permit conditions

The following are conditions of each launch permit (called *standard launch permit conditions*), except to the extent that the permit otherwise specifies:

- (a) the launch or launches, and any connected return, must not be conducted in a way that is likely to cause substantial harm to public health or public safety or to cause substantial damage to property;
- (b) the space object or objects must not be or contain a nuclear weapon or a weapon of mass destruction of any other kind;
- (c) the space object or objects must not contain any fissionable material unless the Minister's written approval has first been obtained;
- (d) the holder of the permit must satisfy the insurance/financial requirements in Division 7 for each launch, and each return, conducted under the permit.

# 30 Breaching a launch permit condition

(1) The holder of a launch permit must not contravene a condition of the launch permit (whether or not the condition is a standard launch permit condition).

Note: Contravening this subsection is not an offence. However, a person who contravenes this subsection is liable to a civil penalty under Part 6.

- (2) If the holder of a launch permit:
  - (a) by any intentional act or omission, contravenes a standard launch permit condition (see section 29) of the permit; and
  - (b) is reckless as to whether the act or omission contravenes the condition;

the holder is guilty of an offence punishable on conviction by:

(c) in the case of a body corporate—a fine not exceeding 100,000 penalty units; or

- (d) in the case of an individual—imprisonment for a term not exceeding 10 years, or a fine not exceeding 600 penalty units, or both.
- Note 1: Chapter 2 of the *Criminal Code* sets out the general principles of criminal responsibility.
- Note 2: See section 4AA of the *Crimes Act 1914* for the current value of a penalty unit.
- (3) The Minister may take civil proceedings under Part 6 against a person who is alleged to have breached a standard launch permit condition of a launch permit, as an alternative to prosecution for an offence against subsection (2).

# 31 Transfer of launch permit

- (1) The Minister may, by written notice, transfer a launch permit to another person if the Minister could grant the launch permit to the other person under section 26.
- (2) The transfer takes effect at the time specified in the notice.
- (3) The permit continues to cover the same launch facility and the same kind of launch vehicle.
- (4) The permit has effect subject to the same conditions as the original permit (unless the Minister varies the conditions).
- (5) The period for which the permit remains in force continues to run despite the transfer.

### 32 Applying for the grant or transfer of a launch permit

An application for the grant or transfer of a launch permit must be made in accordance with the regulations.

#### 33 Procedure etc.

- (1) If the Minister considers that there may be grounds to vary, revoke or transfer a launch permit (other than at the permit holder's request), the Minister must:
  - (a) give the holder of the permit written notice of the Minister's opinion specifying the reasons for that opinion; and

- (b) invite the holder to make a written submission to the Minister about the matter within a reasonable period specified in the notice.
- (2) In deciding whether to vary, revoke or transfer the permit, the Minister must consider the matters raised in any submission received within the period specified in the notice.
- (3) A launch permit must not be varied in a way that changes the location of the relevant launch facility.

# 34 Suspending a launch permit

- (1) The Minister may, by written notice, suspend a launch permit if:
  - (a) the holder of the permit contravenes a condition of the permit; or
  - (b) the Minister considers that, for reasons relevant to Australia's national security, foreign policy or international obligations, the permit should be suspended.

Note: Under subsection 33(3) of the *Acts Interpretation Act 1901*, the Minister may revoke a suspension.

- (2) A launch permit has no effect while suspended, but the period for which it remains in force continues to run despite the suspension.
- (3) A launch permit may be revoked or varied even while it is suspended.

### **Division 4—Overseas launch certificates**

### 35 Granting an overseas launch certificate

- (1) The Minister may grant an overseas launch certificate to a person authorising:
  - (a) the launch of a particular space object; or
  - (b) a particular series of launches of space objects that, in the Minister's opinion, having regard to the nature of any payloads to be carried, may appropriately be authorised by a single overseas launch certificate;

from a specified launch facility outside Australia using a specified kind of launch vehicle.

- Note 1: Overseas launch certificates are only required if an Australian national would be a responsible party for the launch—see section 12.
- Note 2: Under subsection 33(3) of the *Acts Interpretation Act 1901*, the Minister may vary or revoke an overseas launch certificate granted under this section.
- (2) The Minister may grant the overseas launch certificate to the person only if all of the following criteria are satisfied:
  - (a) the Minister is satisfied either:
    - (i) that the insurance/financial requirements in Division 7 will be satisfied for each launch to be conducted under the certificate; or
    - (ii) that, having regard to the nature and purpose of the space object or space objects concerned, it is not necessary to insist that those insurance/financial requirements be satisfied;
  - (b) the Minister is satisfied that the probability of the launch or launches causing substantial harm to public health or public safety or causing substantial damage to property is sufficiently low;
  - (c) the Minister does not consider that, for reasons relevant to Australia's national security, foreign policy or international obligations, the overseas launch certificate should not be granted;
  - (d) any other criteria prescribed by the regulations.

- (3) The Minister may, in deciding whether to grant the overseas launch certificate, have regard to:
  - (a) whether there is an agreement between Australia and the other launching State, or any of the other launching States, under which that State or those States assume liability, and indemnify Australia, for any damage that the space object or objects may cause; and
  - (b) the terms of that agreement.

Note: This subsection does not, by implication, limit the matters to which the Minister may have regard.

#### 36 Terms of overseas launch certificate

- (1) An overseas launch certificate authorising the launch of a space object or objects:
  - (a) must specify the day on which it comes into force and the period for which it remains in force; and
  - (b) is granted subject to any conditions specified in the certificate.
- (2) An overseas launch certificate may specify that the period during which it remains in force ends on the occurrence of a particular event (rather than at a specified time). For this purpose, the regulations may set out how to determine when events of a particular kind occur.

Example: An overseas launch certificate might specify that its period expires when the relevant launch has been (successfully or unsuccessfully) completed. The regulations could set out how to determine when this

(3) At any time when an overseas launch certificate is in force, the Minister may, by written notice, extend or further extend the period for which the certificate remains in force.

# 37 Breaching a condition

The holder of an overseas launch certificate must not contravene a condition of the certificate.

Note: Contravening this section is not an offence. However, a person who contravenes this section is liable to a civil penalty under Part 6.

#### 38 Transfer of overseas launch certificate

- (1) The Minister may, by written notice, transfer an overseas launch certificate to another person if the Minister would have power to grant the overseas launch certificate to the other person under section 35.
- (2) The transfer takes effect at the time specified in the notice.
- (3) The certificate continues to cover the same launch facility and the same kind of launch vehicle.
- (4) The certificate has effect subject to the same conditions as the original certificate (unless the Minister varies the conditions).
- (5) The period for which the certificate remains in force continues to run despite the transfer.

# 39 Applying for the grant or transfer of an overseas launch certificate

An application for the grant or transfer of an overseas launch certificate must be made in accordance with the regulations.

#### 40 Procedure etc.

- (1) If the Minister considers that there may be grounds to vary, revoke or transfer an overseas launch certificate (other than at the certificate holder's request), the Minister must:
  - (a) give the holder of the certificate written notice of the Minister's opinion specifying the reasons for that opinion; and
  - (b) invite the holder to make a written submission to the Minister about the matter within a reasonable period specified in the notice.
- (2) In deciding whether to vary, revoke or transfer the certificate, the Minister must consider the matters raised in any submission received within the period specified in the notice.
- (3) An overseas launch certificate must not be varied in a way that changes the location of the relevant launch facility.

# 41 Suspending an overseas launch certificate

- (1) The Minister may, by written notice, suspend an overseas launch certificate if:
  - (a) the holder of the certificate contravenes a condition of the certificate; or
  - (b) in a subparagraph 35(2)(a)(i) case—the Minister is satisfied that the insurance/financial requirements in Division 7 are not satisfied for a launch to be conducted under the certificate; or
  - (c) the Minister considers that, for reasons relevant to Australia's national security, foreign policy or international obligations, the certificate should be suspended.

Note: Under subsection 33(3) of the *Acts Interpretation Act 1901*, the Minister may revoke a suspension.

- (2) An overseas launch certificate has no effect while suspended, but the period for which it remains in force continues to run despite the suspension.
- (3) An overseas launch certificate may be revoked or varied even while it is suspended.

# Division 5—Authorisation of return of overseas-launched space objects

# 42 Scope of Division

This Division applies if:

- (a) a space object is launched, or is proposed to be launched, from a launch facility outside Australia; and
- (b) in connection with that launch, a space object is proposed to be returned to an area or place within Australia.

Note:

The returning space object need not be the same as the space object launched. For example, a launch vehicle could carry a payload into outer space and return without it, or even collect a different payload from outer space and return that to Earth.

# 43 Returns may be authorised by permission or by agreement

- (1) The Minister may give a person written permission authorising:
  - (a) the return of the space object concerned to a specified place or area in Australia; or
  - (b) a particular series of such returns that, in the Minister's opinion, having regard to the nature of the space objects to be returned, may appropriately be authorised by a single permission.
- (2) Alternatively, the Minister may, on behalf of the Commonwealth, enter into an agreement with a person under which such a return or such a series of returns is authorised.
- (3) The return or returns may be authorised under this section only if all of the following criteria are satisfied:
  - (a) the Minister is satisfied that the person who is to carry out the return or returns is competent to do so:
  - (b) the Minister is satisfied that the insurance/financial requirements in Division 7 will be satisfied for the return or returns;
  - (c) the Minister is satisfied that the probability of the return or returns causing substantial harm to public health or public safety or causing substantial damage to property is sufficiently low;

- (d) the space object or objects concerned are not and do not contain a nuclear weapon or a weapon of mass destruction of any other kind;
- (e) the Minister does not consider that, for reasons relevant to Australia's national security, foreign policy or international obligations, the authorisation should not be given;
- (f) any other criteria prescribed by the regulations.
- (4) The Minister may, in deciding whether to give an authorisation under this section, have regard to:
  - (a) whether there is an agreement between Australia and any country that is a launching State for any space object concerned under which that country assumes any liability, and indemnifies Australia, for any damage that the space object may cause; and
  - (b) the terms of that agreement.

Note: This subsection does not, by implication, limit the matters to which the Minister may have regard.

(5) An authorisation under this section may be given subject to any conditions that the Minister determines.

### 44 Offences relating to returns

- (1) If a person returns a space object purportedly in accordance with an authorisation of the kind mentioned in section 43 and:
  - (a) the return is conducted in a way that is likely to cause substantial harm to public health or public safety or to cause substantial damage to property; or
  - (b) the space object is or contains a nuclear weapon or a weapon of mass destruction of any other kind; or
  - (c) the space object contains any fissionable material and the Minister's written approval for this has not first been obtained; or
  - (d) the insurance/financial requirements in Division 7 are not satisfied for the return;

the person is guilty of an offence punishable on conviction by:

(e) in the case of a body corporate—a fine not exceeding 100,000 penalty units; or

- (f) in the case of an individual—imprisonment for a term not exceeding 10 years, or a fine not exceeding 600 penalty units, or both.
- Note 1: Chapter 2 of the *Criminal Code* sets out the general principles of criminal responsibility.
- Note 2: See section 4AA of the *Crimes Act 1914* for the current value of a penalty unit.
- (2) The Minister may take civil proceedings under Part 6 against a person who is alleged to have committed an offence against subsection (1), as an alternative to prosecution.

# 45 Breaching a condition

A person who is authorised under section 43 to return a space object must not contravene a condition of the authorisation.

Note: Contravening this section is not an offence. However, a person who contravenes this section is liable to a civil penalty under Part 6.

# **Division 6—Exemption certificates**

# **46 Exemption certificates**

(1) The Minister may issue to any person an exemption certificate covering specified conduct that might otherwise be prohibited under section 11, 13 or 15.

Note 1: Under subsection 33(3) of the *Acts Interpretation Act 1901*, the Minister may vary or revoke an exemption certificate.

Note 2: Under subsection 33(3A) of the *Acts Interpretation Act 1901*, conduct may be specified by reference to a particular class or classes of conduct.

(2) The regulations may set out matters to which the Minister must have regard in deciding whether to issue an exemption certificate.

Example: The regulations might set out criteria such as whether a launch would be in the national interest or would confer a significant national benefit, whether there is a risk that a launch might cause substantial harm to public health or public safety or damage to property or whether there is a risk that a launch might expose the Commonwealth to liability for damage caused.

Note: This subsection does not, by implication, limit the matters to which the Minister may have regard.

(3) Within 7 sitting days of issuing an exemption certificate under this section, the Minister must cause a copy of the exemption certificate to be tabled in each House of the Parliament.

# **Division 7—Insurance/financial requirements**

## 47 Satisfying the insurance/financial requirements

- (1) This Division sets out the *insurance/financial requirements* mentioned in Divisions 3, 4 and 5.
- (2) The holder of a launch permit, overseas launch certificate or section 43 authorisation, covering a launch or return, satisfies the *insurance/financial requirements* for the launch or return if:
  - (a) throughout the liability period for the launch or return, the insurance requirements in section 48 are satisfied; or
  - (b) the holder has, in accordance with the regulations, shown direct financial responsibility for the launch or return.

# 48 Insurance requirements

- (1) The insurance requirements are satisfied for:
  - (a) a launch or return authorised by a launch permit; or
  - (b) a return authorised under section 43;

if:

- (c) the holder of the permit or authorisation is insured (to the extent required by subsection (3)) against any liability that the holder might incur under this Act to pay compensation for any damage to third parties that the launch or return causes; and
- (d) the Commonwealth is insured (to the extent required by subsection (3)) against any liability that the Commonwealth might incur, under the Liability Convention or otherwise under international law, to pay compensation for such damage.
- Note 1: The insurance cover mentioned in paragraphs (c) and (d) may be provided by separate policies. Alternatively, the holder of the permit or authorisation could take out a single policy that insures both the holder and the Commonwealth.
- Note 2: The Commonwealth is under no duty to take out any insurance cover under this subsection—the onus is on the holder of the permit or authorisation to ensure that the insurance/financial requirements are satisfied.

- (2) The insurance requirements are satisfied for a launch authorised by an overseas launch certificate if the Commonwealth is insured (to the extent required by subsection (3)) against any liability of the Commonwealth, under the Liability Convention or otherwise under international law, to pay compensation for any damage to third parties that the launch causes.
  - Note 1: The holder of the certificate could take out a single policy that insures both the holder and the Commonwealth.
  - Note 2: The Commonwealth is under no duty to take out any insurance cover under this subsection—the onus is on the holder of the certificate to ensure that the insurance/financial requirements are satisfied.
- (3) The total insurance, for each launch or return concerned, must be for an amount not less than:
  - (a) the amount of the maximum probable loss that may be incurred in respect of damage to third parties caused by the launch or return, as determined using the method set out in the regulations; or
  - (b) if the regulations set out a different method of determining a minimum amount for the purposes of this subsection—the amount determined using that method.

#### 49 Additional insurance not precluded

Nothing in this Act prevents any person from taking out any additional insurance.

# **Division 8—Launch Safety Officer**

## 50 Launch Safety Officer

For each licensed launch facility, the Minister must, by writing, appoint a Launch Safety Officer. The same person may be Launch Safety Officer for more than one facility.

# 51 Functions of Launch Safety Officer

The functions of the Launch Safety Officer for a licensed launch facility are:

- (a) to ensure that notice is given, in accordance with the regulations, of launches conducted at the facility; and
- (b) to ensure that no person or property is endangered by any launch conducted at the facility, until the space object is safely in Earth orbit or beyond; and
- (c) to monitor the compliance by persons who hold a space licence or launch permit relating to the facility with this Act and with the conditions of the licence or permit.

# **52 Powers of Launch Safety Officer**

- (1) The Launch Safety Officer for a licensed launch facility may do all things that are reasonably necessary or convenient to be done for the performance of his or her functions.
- (2) In particular, the Launch Safety Officer for a licensed launch facility may:
  - (a) with the consent of the holder of the relevant space licence, or of any person authorised by the holder to give that consent:
    - (i) enter and inspect the facility and any space object at the facility; and
    - (ii) inspect and test any other equipment at the facility; and
  - (b) ask the holder, or any employee, agent or contractor of the holder, to give him or her any information or assistance, for which he or she reasonably asks, to assist in the proper performance of his or her functions; and

- (c) give any directions about the launch of a space object carried out, or proposed to be carried out, at the facility that he or she considers necessary to avoid any danger to public health or to persons or property, including directions to stop the launch or destroy the space object (whether before or after it is launched).
- (3) The Launch Safety Officer's powers under this section do not entitle him or her to enter a licensed launch facility without the consent of the holder of the relevant space licence or of a person authorised by the holder to give that consent.
- (4) The Launch Safety Officer for a licensed launch facility is not entitled to exercise any powers under this section at or on the facility if:
  - (a) the holder of the relevant space licence, or an employee or agent of the holder, has required the Launch Safety Officer to show identification; and
  - (b) the Launch Safety Officer fails to comply with the requirement.
- (5) The Launch Safety Officer's functions and powers do not entitle him or her to be involved in the normal business operations of the holder of a space licence or launch permit.

# 53 Offence of failing to comply with directions

A person who fails to comply with a direction that the Launch Safety Officer for a licensed launch facility gives under paragraph 52(2)(c) is guilty of an offence.

Maximum penalty: 100 penalty units.

Note 1: Chapter 2 of the *Criminal Code* sets out the general principles of criminal responsibility.

Note 2: See section 4AA of the *Crimes Act 1914* for the current value of a penalty unit.

# 54 Procedure for giving and complying with directions

- (1) The regulations may prescribe the procedure to be followed by:
  - (a) the Launch Safety Officer for a licensed launch facility in giving directions under paragraph 52(2)(c); and

- (b) any person to whom the Launch Safety Officer gives such a direction.
- (2) The regulations may prescribe penalties not exceeding 100 penalty units for contravening regulations made for the purposes of paragraph (1)(b) of this section.

#### 55 Launch Safety Officer to comply with Minister's instructions

- (1) In performing a function or exercising a power under this Act, the Launch Safety Officer for a licensed launch facility must comply with any instructions the Minister gives the Launch Safety Officer.
- (2) The Minister may give different instructions for different licensed launch facilities.
- (3) Within 15 sitting days of giving an instruction to a Launch Safety Officer the Minister must cause a copy of the instruction to be tabled in each House of the Parliament.

## 56 Seizures in emergency situations

- (1) If, while exercising powers at or on a licensed launch facility, the Launch Safety Officer for the facility suspects, on reasonable grounds, that:
  - (a) a thing relevant to an offence against this Act is at or on the facility; and
  - (b) because the circumstances are so serious and urgent, it is necessary to:
    - (i) search the facility, and any receptacle at or on the facility, for the thing; or
    - (ii) seize the thing;

to stop the thing from being concealed, lost or destroyed; the Launch Safety Officer may do so.

(2) The Launch Safety Officer's functions and powers do not entitle him or her to seize anything otherwise than in accordance with this section.

# 57 Launch Safety Officer may obtain assistance

The Launch Safety Officer for a licensed launch facility may arrange for other persons to assist him or her in the performance of his or her functions for the facility.

# 58 Identity cards

- (1) The Minister must issue the Launch Safety Officer for a licensed launch facility with an identity card.
- (2) An identity card must include a recent photograph of the person.
- (3) As soon as practicable after a person ceases to be the Launch Safety Officer for a licensed launch facility, the person must return his or her identity card to the Minister.
- (4) A person who fails to do so is guilty of an offence.

Maximum penalty: 1 penalty unit.

Note 1: Chapter 2 of the *Criminal Code* sets out the general principles of criminal responsibility.

Note 2: See section 4AA of the *Crimes Act 1914* for the current value of a penalty unit.

#### Division 9—Administration etc.

#### 59 Fees

- (1) The holder of a launch permit must pay the Commonwealth any fee the regulations set in respect of launches authorised by the permit.
- (2) The applicant for an overseas launch certificate must pay the Commonwealth any fee the regulations set in respect of the application.
- (3) The applicant for a space licence must pay the Commonwealth any fee the regulations set in respect of the application.
- (4) The applicant for an exemption certificate must pay the Commonwealth any fee the regulations set in respect of the application.
- (5) A person who inspects the Register must pay the Commonwealth any fee the regulations set in respect of the inspection.
- (6) The regulations may set a fee mentioned in this section by setting the amount of the fee or a way of working out the fee.
- (7) A fee must not be such as to amount to taxation.
- (8) The regulations may specify the time for payment of a fee.

# **60** Request for information

The Minister may, by written notice, ask:

- (a) an applicant for, or the holder of, a space licence; or
- (b) an applicant for, or the holder of, a launch permit; to give the Minister, within the period specified in the notice, any information the Minister requires for the purposes of performing functions or exercising powers under this Act in relation to the licence or permit.

#### 61 Review of decisions

An application may be made to the Administrative Appeals Tribunal for review of any decision of the Minister:

- (a) refusing to grant, vary or transfer a space licence; or
- (b) varying, revoking, suspending or transferring a space licence; or
- (c) refusing to grant, vary or transfer a launch permit or overseas launch certificate; or
- (d) varying, revoking, suspending or transferring a launch permit or overseas launch certificate; or
- (e) refusing to extend, or further extend, the period for which a launch permit or overseas launch certificate remains in force; or
- (f) refusing to give or vary an authorisation under section 43; or
- (g) varying or revoking an authorisation under section 43; or
- (h) refusing to grant or vary an exemption certificate; or
- (i) varying or revoking an exemption certificate; or
- (j) imposing a particular condition or conditions on a space licence, launch permit, overseas launch certificate or authorisation under section 43.

#### **62** Notice of decisions

If the Minister varies, revokes, suspends, reinstates or transfers a space licence, launch permit, overseas launch certificate, exemption certificate or authorisation under section 43, the Minister must publish in the *Gazette* a notice that this has happened.

# Part 4—Liability for damage by space objects

# **Division 1—Scope of Part**

#### 63 Damage covered

- (1) This Part applies to damage a space object causes if:
  - (a) either:
    - (i) the object is launched from a launch facility in Australia; or
    - (ii) Australia is a launching State in relation to the object;
  - (b) the damage is caused during the liability period for the launch.
- (2) This Part also applies to damage a space object causes if:
  - (a) the object is returned to a place in Australia; and
  - (b) the damage is caused during the liability period for the return.
- (3) This Part applies to damage mentioned in subsection (1) or (2):
  - (a) whether the damage happens on Earth, in the air or in space;
  - (b) whether the damage happens in Australia or outside it; and
  - (c) whether or not the launch or return was authorised under this Act: and
  - (d) whether or not the launch or return was covered by an exemption certificate.

# 64 Compensation for third party damage by space objects to be determined solely under this Part

- (1) Compensation for damage to which this Part applies caused to third parties is only payable in accordance with this Part.
- (2) However, this section does not prevent Australia from complying with any obligation to pay compensation under the Liability Convention, or otherwise under international law, for such damage.

# 65 Regulations about waivers

The regulations may make provision in relation to the waiver of some or all of the rights of persons connected with a launch or return, and of their employees, contractors and subcontractors, to seek compensation for damage to which this Part applies.

# Division 2—Liability for third party damage

# Subdivision A—Rules for damage caused by launches and most returns

#### 66 Scope of Subdivision

This Subdivision applies to all damage to which this Part applies, except for damage a space object causes in connection with the return of the space object where:

- (a) neither the object, nor any part of it, was launched from a launch facility located within Australia; and
- (b) the responsible party for the return is not an Australian national.

Note: Subdivision B deals with that other kind of damage.

#### 67 Damage on Earth or in the air

- (1) The responsible party for the launch or return of a space object is liable to pay compensation for any damage the space object causes to a third party:
  - (a) on Earth; or
  - (b) as a result of damage to aircraft in flight.
- (2) However, the responsible party is not liable to the extent that the responsible party establishes that the damage resulted from:
  - (a) the gross negligence of the third party; or
  - (b) any conduct (whether by act or omission) that the third party engaged in with intent to cause the damage.

#### 68 Damage to other space objects

The responsible party for the launch or return of a space object is liable to pay compensation for any damage the space object causes, otherwise than on Earth or as a result of damage to aircraft in flight:

- (a) to a space object launched or operated by a third party; or
- (b) to a third party, or the property of a third party, on board such a space object;

to the extent that the damage is due to the fault of the responsible party or of a related party.

## 69 Limit on amount of permit or certificate holder's liability

- (1) This section applies if:
  - (a) the launch or return of a space object that causes damage covered by this Subdivision was authorised by a launch permit; and
  - (b) the damage did not result from a breach of any of the conditions of the permit or of the relevant space licence, from any conduct (whether by act or omission) that the responsible party or a related party engaged in with intent to cause the damage or from the gross negligence of the responsible party or a related party.
- (2) This section also applies if:
  - (a) the launch of a space object that causes damage covered by this Subdivision was authorised by an overseas launch certificate; and
  - (b) the damage did not result from a breach of any of the conditions of the certificate, any conduct (whether by act or omission) that the responsible party or a related party engaged in with intent to cause the damage or from the gross negligence of the responsible party or a related party.
- (3) The responsible party is not liable to pay compensation for the damage to the extent that the amount of the compensation would exceed the insured amount for the launch permit or overseas launch certificate.

# Subdivision B—Rules for certain returns conducted by overseas nationals

# 70 Scope of Subdivision

This Subdivision applies to damage to which this Part applies that a space object causes in connection with the return of the space object where:

(a) neither the object, nor any part of it, was launched from a launch facility located within Australia; and

(b) the responsible party for the return is not an Australian national.

Note: Subdivision A deals with the other kinds of damage to which this Part

applies.

# 71 Liability

The responsible party for the return is liable to pay compensation for any damage the space object causes to a third party.

# **Division 3—Procedure etc.**

# 72 Federal Court has jurisdiction

The Federal Court has jurisdiction to hear and determine actions for compensation for damage to which this Part applies.

# 73 Action for compensation

- (1) An action for compensation for damage to which this Part applies may only be brought:
  - (a) within one year after the day on which the damage occurred; or
  - (b) if, when the damage occurred, the person bringing the action did not know that it had occurred—within one year after the day on which the person:
    - (i) became aware of the damage; or
    - (ii) would have become aware of the damage, if the person had exercised due diligence.
- (2) If, in accordance with the Liability Convention or otherwise under international law:
  - (a) a foreign country has presented a claim against Australia for compensation for damage caused by a space object to which a launch permit, overseas launch certificate, section 43 authorisation or exemption certificate relates; or
  - (b) such a claim made by a foreign country has been settled; a person who has suffered damage covered by the claim may not commence an action, against the responsible party, seeking compensation for that damage.

# **Division 4—Compensation claims by foreign countries**

#### 74 Responsible party's liability to the Commonwealth

- (1) This section applies if, in accordance with the Liability Convention or otherwise under international law:
  - (a) a foreign country has presented a claim against Australia for compensation for damage covered by this Part; and
  - (b) Australia becomes liable to any extent to pay compensation for the damage.
- (2) The responsible party for the relevant launch or return is liable to pay the Commonwealth an amount equal to the lesser of the following amounts:
  - (a) the amount of that compensation;
  - (b) if the launch or return of the space object concerned was authorised by a launch permit or overseas launch certificate, and section 69 applies—the insured amount for the permit or certificate.

Note:

A foreign country could not present a claim against Australia under the Liability Convention if proceedings under this Part were already in progress in respect of the same damage: see Article XI.2 of the Convention

#### 75 Claims Commission

If, in accordance with the Liability Convention, it is necessary to establish a Claims Commission to settle a claim presented to the Commonwealth, the Commonwealth may do anything that it is required to do under the Convention to establish the Commission and enable it to give a decision or award as provided under the Convention.

# Part 5—Register of space objects

# 76 Minister to keep Register

- (1) The Minister must keep a Register of Space Objects.
- (2) The Minister must enter in the Register the following particulars for a space object that is launched into Earth orbit or beyond under an authorisation provided under this Act:
  - (a) the registration number given to the space object under section 77;
  - (b) the launch facility;
  - (c) the date of the launch;
  - (d) the space object's basic orbital parameters, including:
    - (i) the nodal period; and
    - (ii) its inclination; and
    - (iii) its apogee and perigee;
  - (e) the space object's general functions;
  - (f) if a country other than Australia is also a launching State for the space object—the name of that country;
  - (g) any other prescribed particulars.
- (3) In keeping the Register, the Minister must have regard to the Registration Convention and any other international agreement or arrangement relating to the registration of space objects to which Australia is a party.
- (4) The Minister may vary or remove an entry on the register as needed.

# 77 Registration number

- (1) When the Minister grants a launch permit authorising the launch of a space object from a launch facility, the Minister must allocate to the space object a registration number by which it can be identified.
- (2) The Minister may allocate a registration number to a space object at any other time.

# 78 Register may be kept on computer

The Minister may keep the Register in whole or in part by using a computer.

# 79 Inspection of Register

- (1) The Minister must make the Register available for any person to inspect it at the times and places published in the *Gazette*.
- (2) The Minister may do so by allowing a person who wants to inspect the Register reasonable access to a computer terminal from which he or she can read on a screen, or get a printed copy of, an entry in the Register.

# Part 6—Civil penalties

# 80 Civil penalty provisions

This Part applies to a contravention of any of the following provisions (called *civil penalty provisions*):

- (a) section 15 (space licence required to operate launch facility);
- (b) section 21 (breaching a space licence condition);
- (c) subsection 30(2) (breaching a launch permit condition);
- (d) section 37 (breaching a condition of an overseas launch certificate);
- (e) section 44 (offences relating to returns);
- (f) section 45 (breaching a condition of a section 43 authorisation);
- (g) subsection 109(3) (pre-existing agreements).

## 81 Fines for contravening civil penalty provisions

- (1) If the Federal Court is satisfied, on the balance of probabilities, that a person has contravened a civil penalty provision, the Court may order the person to pay the Commonwealth such fine, by way of civil penalty, in respect of the contravention as the Court determines to be appropriate.
- (2) In determining the civil penalty, the Court must have regard to the following matters:
  - (a) the nature and extent of the contravention;
  - (b) the nature and extent of any loss or damage suffered as a result of the contravention;
  - (c) the circumstances in which the contravention took place;
  - (d) whether, in proceedings under this Act, the person has previously been found to have engaged in similar conduct.

The Court may also have regard to any other matters it considers relevant.

- (3) The civil penalty payable under subsection (1) must not exceed:
  - (a) in the case of a body corporate—5,000 penalty units; or
  - (b) in the case of an individual—500 penalty units.

Note: See section 4AA of the *Crimes Act 1914* for the current value of a penalty unit.

- (4) The Federal Court may make such declarations or orders as it considers appropriate in relation to the proceedings, including:
  - (a) a declaration that the person did not contravene a civil penalty provision; and
  - (b) an order as to costs.

#### 82 Procedure

- (1) The Minister may, by application, take proceedings in the Federal Court for the payment of a civil penalty mentioned in section 81.
- (2) The proceedings must be commenced within 6 years after the contravention.
- (3) In hearing and determining the proceedings, the Federal Court is to apply the rules of evidence and procedure that it applies in hearing and determining civil matters.

# 83 Not an offence to contravene civil penalty provision

A person is not guilty of an offence merely because the person has contravened a civil penalty provision.

# Part 7—Investigation of accidents

# **Division 1—Scope of Part**

# 84 Scope of Part

This Part applies if an accident (see section 85) or an incident (see section 86) involving a space object occurs during:

- (a) the liability period for the launch of the space object from a launch facility located in Australia; or
- (b) the liability period for the return of the space object to a place in Australia.

# 85 Meaning of accident

An accident involving a space object occurs if:

- (a) a person dies or suffers serious injury as a result of the operation of the space object; or
- (b) the space object is destroyed or seriously damaged or causes damage to property.

# 86 Meaning of incident

An *incident* is an occurrence associated with the operation of a space object that affects or could affect the safety of the operation of the space object or that involves circumstances indicating that an accident nearly occurred.

# **Division 2—Investigations**

# 87 Object of Division

- (1) The object of this Division is, by establishing a system of investigating the circumstances surrounding any accident or incident, to prevent other accidents and incidents occurring.
- (2) It is not the object of this Division:
  - (a) to provide a way of apportioning blame for an accident or incident; or
  - (b) to provide a way of determining the liability of any person in respect of an accident or incident.

# 88 Appointing an Investigator

- (1) If an accident occurs, the Minister must appoint a person as the Investigator of the accident.
- (2) If an incident occurs, the Minister may appoint a person as the Investigator of the incident.
- (3) Before appointing a person under this section, the Minister must be satisfied that the person has suitable qualifications and experience to be an Investigator.

#### 89 Investigator to investigate accident or incident

- (1) An Investigator appointed under section 88 must investigate the circumstances surrounding the relevant accident or incident.
- (2) In particular, the Minister may determine the terms of reference of the investigation.

# 90 Investigator may invite assistance

- (1) An Investigator may invite other persons to assist him or her in performing any or all of his or her functions under this Division.
- (2) A person who gives such assistance is entitled to be paid fees and allowances for expenses, as determined under the regulations.

#### 91 Investigator's powers to gather information

- (1) In conducting an investigation under this Division, the Investigator may, by written notice:
  - (a) require a person to attend before the Investigator and answer questions about matters relevant to the investigation; and
  - (b) require the person to give the Investigator a specified document or record, a specified part or component of a space object or any other thing relevant to the investigation.
- (2) A notice under subsection (1) must be signed by the Investigator and must specify the time and place at which the person is required to attend or to give the relevant thing.
- (3) The Investigator may require the person to answer questions mentioned in paragraph (1)(a) on oath or affirmation. For that purpose, the Investigator may administer an oath or affirmation to the person.
- (4) The Investigator may:
  - (a) retain a thing given in accordance with a requirement under subsection (1) for as long as is reasonably necessary for the purposes of the investigation; and
  - (b) if the thing is a document or record—make copies of, or take extracts from, the document or record.
- (5) If a person answers a question in accordance with subsection (1), the answer, and any information or thing obtained directly or indirectly as a result, is not admissible in evidence against the person in any proceeding (other than a proceeding in respect of the falsity of the answer).
- (6) If a person gives a thing in accordance with subsection (1), the thing, and any information or thing obtained directly or indirectly as a result, is not admissible in evidence against the person in a criminal proceeding or in a proceeding for the recovery of a penalty.
- (7) A person who attends before the Investigator under this section is entitled to be paid fees and allowances for expenses, as determined under the regulations.

#### 92 Offences relating to section 91 requirements

- (1) A person to whom a requirement under subsection 91(1) is given and who:
  - (a) fails to attend before the Investigator in accordance with the requirement; or
  - (b) refuses to take an oath or make an affirmation when required by the Investigator to do so; or
  - (c) refuses or fails to answer a question lawfully put to the person by the Investigator; or
  - (d) fails to give the Investigator a thing in accordance with the requirement, if it would have been reasonably practicable to have done so;

is guilty of an offence.

Maximum penalty: 30 penalty units.

Note 1: Chapter 2 of the *Criminal Code* sets out the general principles of criminal responsibility.

Note 2: See section 4AA of the *Crimes Act 1914* for the current value of a penalty unit.

- (2) However, a person is not required to answer a question or give a thing if doing so might tend to incriminate the person or expose the person to a penalty.
- (3) A person to whom a requirement under subsection 91(1) is given and who:
  - (a) gives information to the Investigator in answering a question lawfully put to the person by the Investigator; and
  - (b) does so knowing that the information is false or misleading in a material particular;

is guilty of an offence.

Maximum penalty: Imprisonment for 12 months.

Note: Chapter 2 of the *Criminal Code* sets out the general principles of criminal responsibility.

- (4) A person to whom a requirement under subsection 91(1) is given and who:
  - (a) gives a document or record to the Investigator in accordance with the requirement; and

(b) does so knowing that the document or record is false or misleading in a material particular;

is guilty of an offence.

Maximum penalty: Imprisonment for 12 months.

Note: Chapter 2 of the *Criminal Code* sets out the general principles of criminal responsibility.

(5) Subsection (4) does not apply if, when the person gave the document or record to the Investigator, the person informed the Investigator that it was false or misleading in a material particular and specified in what respect it was false or misleading.

# 93 Report of investigation

- (1) When an investigation is completed, the Investigator must give the Minister a written report of the investigation and, if the Minister requires, any relevant documents, records or other things.
- (2) Subject to subsection (3), no part of a report or other document given to the Minister under this section may be published without the Minister's written approval.
- (3) The Minister may cause to be published any information contained in a report or document given to the Minister under this section if he or she considers that publishing the information is desirable in the interest of promoting safety in the space industry.

#### 94 Custody of space object etc.

- (1) If an accident occurs, the space object or the space object wreckage concerned and any thing in the space object or wreckage is taken to be in the Minister's custody until an Investigator is appointed for the accident. The things are then taken to be in the Investigator's custody.
- (2) When it is no longer necessary to retain any such thing for the purposes of the investigation, the Investigator must release custody of the thing to its owner or to a person the owner authorises to receive it.
- (3) A person who removes or otherwise interferes with a thing that is in the custody of the Minister or Investigator under subsection (1), except:

- (a) with the permission of the Minister or Investigator; or
- (b) as mentioned in subsection (4);

is guilty of an offence.

Maximum penalty: Imprisonment for 6 months.

Note: Chapter 2 of the *Criminal Code* sets out the general principles of criminal responsibility.

- (4) Subsection (3) does not prevent any action necessary for all or any of the following:
  - (a) extracting persons (including deceased persons) from the wreckage of a space object;
  - (b) protecting the wreckage from being destroyed by fire or other cause:
  - (c) preventing immediate danger to the safety of persons or property;
  - (d) moving the space object or the wreckage and its contents to a safe place when the object crashes on water or is wrecked on water.

## 95 Automatic suspension of launch permit etc. after accident

- (1) Immediately after an accident occurs, the launch permit, exemption certificate or section 43 authorisation under which the relevant launch or return was carried out is taken to be suspended, until the Minister revokes the suspension.
- (2) The permit, certificate or authorisation has no effect while suspended, but the period for which it remains in force continues to run despite the suspension.
- (3) The permit, certificate or authorisation may be revoked or varied even while it is suspended.

#### 96 Disclosure of safety records

- (1) An investigation officer (see subsection (9)) must not, except for the purposes of this Part, directly or indirectly:
  - (a) disclose a safety record (see subsection (9)) to any person or a court; or
  - (b) give a safety record to any person or a court.
- (2) A person who contravenes subsection (1) is guilty of an offence.

Maximum penalty: 30 penalty units.

Note 1: Chapter 2 of the *Criminal Code* sets out the general principles of criminal responsibility.

Note 2: See section 4AA of the *Crimes Act 1914* for the current value of a penalty unit.

- (3) Subsection (1) does not apply to criminal proceedings, investigations relating to a criminal offence or a proceeding relating to bail.
- (4) Subsection (1) does not apply to the disclosure of a safety record to the Minister under section 93.
- (5) Subsection (1) does not prohibit an investigation officer from disclosing or giving a safety record to a court if an order is made under subsection (7).
- (6) A person may apply to a court for an order that a safety record must be disclosed or given to the court.
- (7) If the court is satisfied that the disclosure or production of the safety record is in the public interest, having regard to:
  - (a) the adverse impact disclosure or production may have on the investigation to which the record relates or to any future investigations; and
  - (b) any other relevant matter; the court must order the disclosure or production.
- (8) If the court makes such an order, then the court must also make an order that restricts access to the safety record to:
  - (a) the person or persons constituting the court; and
  - (b) the parties to the proceeding (including any interveners); and
  - (c) the parties' legal representatives; and
  - (d) specified witnesses for the purposes of the proceeding; unless the court is satisfied that such an order would not be in the interests of justice or would not be desirable in the interests of the court performing its functions.
- (9) In this section:

investigation officer means a person who is or has been:

- (a) the Minister; or
- (b) an Investigator; or

(c) any other person who performs functions or provides services in relation to an investigation under this Part.

#### safety record means all or any of the following:

- (a) all statements (whether oral or written) an Investigator takes from persons in the course of an investigation under this Part, including any record of such a statement;
- (b) all communications between persons involved in operating a space object that is involved in an accident or incident;
- (c) medical or personal information about persons (including deceased persons) involved in an accident or incident; or any part of such a thing.

#### 97 Relationship with other powers

The powers and functions of a Commonwealth agency or a person (other than a member of the Australian Federal Police) under another law of the Commonwealth that would allow the agency or person to investigate any matters relating to an accident or incident must be exercised and performed subject to this Part.

# **Division 3—Accident site powers**

## 98 Accident sites and accident site premises

In this Division:

#### accident site means:

- (a) a site where an accident has occurred; or
- (b) a site on which there is an impact point caused by a space object that has been involved in an accident; or
- (c) a site on which there is a space object that has been involved in an accident;

together with such area around the site as the Investigator of the accident determines to be reasonably necessary to facilitate the investigation of the accident and securing of the site.

#### accident site premises means:

- (a) premises on which there is an accident site; or
- (b) premises that it is necessary to enter to get to premises on which there is an accident site.

#### 99 Power of entry to accident site

- (1) An Investigator may:
  - (a) with the consent of the occupier of accident site premises; or
  - (b) subject to this Division, without the consent of the occupier of accident site premises;

enter the premises and do any or all of the following for the purposes of investigating a particular accident:

- (c) leave and re-enter the accident site premises at any time during the access period (see subsection (2));
- (d) take control of and secure the accident site during the access period;
- (e) search the accident site;
- (f) take photographs, video recordings or sketches of the accident site or the space object or any other thing on or in the site;
- (g) inspect or examine a thing;
- (h) take samples of a thing;

- (i) measure a thing;
- (j) take equipment to the accident site and operate the equipment;
- (k) remove the space object, the space object wreckage or any other thing from the accident site premises and exercise any of the powers mentioned in paragraphs (g), (h) and (i), take photographs or video recordings or subject the thing to testing.
- (2) In this section, the access period is the period beginning when the Investigator first enters the accident site premises and ending on the day that the Investigator specifies in a written determination as the last day of the access period.
- (3) That day must be no later than is reasonably necessary for investigating the accident and in any case no later than 28 days after the day on which the access period begins.
- (4) However, the Minister may, by written determination, extend or further extend the access period beyond that 28 day limit, if the Minister considers it is reasonably necessary for investigating the accident.

#### 100 Procedure before entry

- (1) Before an Investigator or a person authorised to assist the Investigator under section 102 enters accident site premises, the Investigator must:
  - (a) announce that this Division authorises him or her to enter the premises; and
  - (b) give any occupier at the premises an opportunity to allow entry.
- (2) When requesting an occupier's consent, the Investigator must tell the person that the Investigator has powers of entry and search under this Division even if the occupier refuses to give his or her consent.

#### 101 Identity cards

(1) The Minister must issue an Investigator a card identifying the holder as an Investigator.

- (2) An identity card must include a recent photograph of the holder.
- (3) An Investigator or is not entitled to exercise any powers under this Part if:
  - (a) the occupier of the relevant premises has required the Investigator to show his or her identity card; and
  - (b) the Investigator fails to comply with the requirement.
- (4) As soon as practicable after a person ceases to be an Investigator, the person must return his or her identity card to the Minister.
- (5) A person who fails to do so is guilty of an offence.

Maximum penalty: 1 penalty unit.

Note 1: Chapter 2 of the *Criminal Code* sets out the general principles of criminal responsibility.

Note 2: See section 4AA of the *Crimes Act 1914* for the current value of a penalty unit.

# 102 Availability of assistance and use of force in entering accident site premises

In entering accident site premises without the consent of the occupier of the premises:

- (a) an Investigator may get such assistance as is necessary and reasonable; and
- (b) the Investigator or a person assisting may use such force against the occupier and things as is necessary and reasonable.

#### 103 Offence of entering etc. an accident site without permission

If:

- (a) an accident site has been secured under subsection 99(1); and
- (b) a person enters or remains on the site without the Investigator's permission;

the person is guilty of an offence.

Maximum penalty: 10 penalty units.

Note 1: Chapter 2 of the *Criminal Code* sets out the general principles of criminal responsibility.

Note 2: See section 4AA of the *Crimes Act 1914* for the current value of a penalty unit.

# Part 8—Miscellaneous

# 104 Delegation

The Minister may, by signed writing, delegate to another person any or all of his or her powers under this Act, if the Minister considers that the person is suitably qualified to exercise the powers concerned.

#### 105 Operation of other laws

Nothing in this Act limits or excludes the operation of other laws of the Commonwealth, except to the extent (if any) that they are inconsistent with this Act.

#### 106 Indemnity

The Commonwealth, the Minister, the Launch Safety Officer for a licensed launch facility and an Investigator or person assisting under Part 7 are not subject to any liability to any person in respect of anything done, or omitted to be done, in good faith in the exercise or performance of powers, functions or duties under this Act.

#### 107 Compensation—constitutional safety net

- (1) If:
  - (a) apart from this section, the operation of this Act would result in the acquisition of property from a person otherwise than on just terms; and
  - (b) the acquisition would be invalid because of paragraph 51(xxxi) of the Constitution;

the Commonwealth is liable to pay compensation of a reasonable amount to the person in respect of the acquisition.

(2) If the Commonwealth and the person do not agree on the amount of the compensation, the person may take proceedings in the Federal Court for the recovery from the Commonwealth of such reasonable amount of compensation as the Court determines.

(3) In this section:

*acquisition of property* has the same meaning as in paragraph 51(xxxi) of the Constitution.

*just terms* has the same meaning as in paragraph 51(xxxi) of the Constitution.

#### 108 Severability: additional effect of Act

- (1) Without limiting its effect apart from this section, this Act also has effect as provided by this section.
- (2) This Act also has the effect it would have if its operation were expressly confined to:
  - (a) giving effect to the UN Space Treaties; and
  - (b) matters external to Australia; and
  - (c) matters of international concern.
- (3) This Act also has the effect it would have if:
  - (a) the operation of Part 3 were expressly confined to acts or omissions of corporations to which paragraph 51(xx) of the Constitution applies; and
  - (b) the operation of Part 4 were expressly confined to cases in which the responsible party, for the launch or return of a space object, is such a corporation.
- (4) This Act also has the effect it would have if its operation were expressly confined to acts or omissions taking place in the course of, or in relation to, trade or commerce:
  - (a) between Australia and places outside Australia; or
  - (b) among the States; or
  - (c) within a Territory, between a State and a Territory or between 2 Territories.
- (5) This Act also has the effect it would have if its operation were expressly confined to acts or omissions taking place in a Territory.
- (6) This Act also has the effect it would have if its operation were expressly confined to acts or omissions taking place in a place acquired by the Commonwealth for public purposes.

# 109 Application of Act: pre-existing agreement

- (1) Subject to this section, this Act does not apply in relation to:
  - (a) launches or returns, or activities related to launches or returns; or
  - (b) the operation of a launch facility or the doing of anything directly connected with the operation of a launch facility; in accordance with any agreement made between the Commonwealth and another person before 11 November 1998.

#### (2) However:

- (a) any term or condition of such an agreement that relates to the launch or return of a space object is taken, for the purposes of this Act, to be a condition (but not a standard launch permit condition) of a launch permit held by the person; and
- (b) any other term or condition of such an agreement is taken, for the purposes of this Act, to be a condition of a space licence held by the person.
- (3) If a person launches or returns a space object purportedly in accordance with an agreement mentioned in subsection (1) and:
  - (a) the launch or return is conducted in a way that is likely to cause substantial harm to public health or public safety or to cause substantial damage to property; or
  - (b) the space object is or contains a nuclear weapon or a weapon of mass destruction of any other kind; or
  - (c) the space object contains any fissionable material and the Minister's written approval for this has not first been obtained; or
  - (d) the launch or return does not comply with a term or condition of the agreement that requires insurance cover to be obtained in connection with the launch or return;

the person is guilty of an offence punishable on conviction by:

- (e) in the case of a body corporate—a fine not exceeding 100,000 penalty units; or
- (f) in the case of an individual—imprisonment for a term not exceeding 10 years, or a fine not exceeding 600 penalty units, or both.

Note 1: Chapter 2 of the *Criminal Code* sets out the general principles of criminal responsibility.

- Note 2: See section 4AA of the *Crimes Act 1914* for the current value of a penalty unit.
- (4) The Minister may take civil proceedings under Part 6 against a person who is alleged to have committed an offence against subsection (3), as an alternative to prosecution.
- (5) An application may be made to the Administrative Appeals
  Tribunal for review of any decision made under an agreement
  mentioned in subsection (1) (including a decision made before this
  Act commenced):
  - (a) refusing to authorise activities covered by paragraph (1)(a) or (b); or
  - (b) varying, revoking or suspending such an authorisation; or
  - (c) imposing a particular condition or conditions on the conduct of such activities.

For this purpose, the decision is treated as though it had been made in the exercise of a power conferred by this Act.

(6) Subsection (1) does not apply to Part 5 (which deals with the Register of Space Objects) or to Part 7 (which deals with investigating accidents and incidents).

### 110 Regulations

The Governor-General may make regulations prescribing matters:

- (a) required or permitted by this Act to be prescribed; or
- (b) necessary or convenient for carrying out or giving effect to this Act.

# Schedule 1—Convention on International Liability for Damage Caused by Space Objects

Note: This is the copy of the Convention referred to in the definition of *Liability Convention* in section 8 of this Act.

#### THE STATES PARTIES TO THIS CONVENTION,

RECOGNISING the common interest of all mankind in furthering the exploration and use of outer space for peaceful purposes,

RECALLING the Treaty on Principles Governing the Activities of States in the Exploration and Use of Outer Space, including the Moon and other Celestial Bodies.

TAKING INTO CONSIDERATION that, notwithstanding the precautionary measures to be taken by States and international intergovernmental organisations involved in the launching of space objects, damage may on occasion be caused by such objects,

RECOGNISING the need to elaborate effective international rules and procedures concerning liability for damage caused by space objects and to ensure, in particular, the prompt payment under the terms of this Convention of a full and equitable measure of compensation to victims of such damage,

BELIEVING that the establishment of such rules and procedures will contribute to the strengthening of international co-operation in the field of the exploration and use of outer space for peaceful purposes,

HAVE AGREED on the following:

#### Article I

For the purposes of this Convention:

- (a) The term "damage" means loss of life, personal injury or other impairment of health; or loss of or damage to property of States or of persons, natural or juridical, or property of international intergovernmental organisations;
- (b) The term "launching" includes attempted launching;
- (c) The term "launching State" means:

- (i) a state which launches or procures the launching of a space object;
- (ii) a State from whose territory or facility a space object is launched;
- (d) The term "space object" includes component parts of a space object as well as its launch vehicle and parts thereof.

#### Article II

A launching State shall be absolutely liable to pay compensation for damage caused by its space object on the surface of the earth or to aircraft in flight.

#### Article III

In the event of damage being caused elsewhere than on the surface of the earth to a space object of one launching State or to persons or property on board such a space object by a space object of another launching State, the latter shall be liable only if the damage is due to its fault or the fault of persons for whom it is responsible.

#### Article IV

- 1. In the event of damage being caused elsewhere than on the surface of the earth to a space object of one launching State or to persons or property on board such a space object by a space object of another launching State, and of damage thereby being caused to a third State or to its natural or juridical persons, the first two States shall be jointly and severally liable to the third State, to the extent indicated by the following:
- (a) If the damage has been caused to the third State on the surface of the earth or to aircraft in flight, their liability to the third State shall be absolute:
- (b) If the damage has been caused to a space object of the third State or to persons or property on board that space object elsewhere than on the surface of the earth, their liability to the third State shall be based on the fault of either of the first two States or on the fault of persons for whom either is responsible.
- 2. In all cases of joint and several liability referred to in paragraph 1 of this Article, the burden of compensation for the damage shall be apportioned between the first two States in accordance with the extent to which they were at fault; if the extent of the fault of each of these States cannot be established, the burden of compensation shall be apportioned equally between them. Such apportionment shall be without prejudice to the right of the third State to seek

the entire compensation due under this Convention from any or all of the launching States which are jointly and severally liable.

#### Article V

- 1. Whenever two or more States jointly launch a space object, they shall be jointly and severally liable for any damage caused.
- 2. A launching State which has paid compensation for damage shall have the right to present a claim for indemnification to other participants in the joint launching. The participants in a joint launching may conclude agreements regarding the apportioning among themselves of the financial obligation in respect of which they are jointly and severally liable. Such agreements shall be without prejudice to the right of a State sustaining damage to seek the entire compensation due under this Convention from any or all of the launching States which are jointly and severally liable.
- 3. A State from whose territory or facility a space object is launched shall be regarded as a participant in a joint launching.

#### Article VI

- 1. Subject to the provisions of paragraph 2 or this Article, exoneration from absolute liability shall be granted to the extent that a launching State establishes that the damage has resulted either wholly or partially from gross negligence or from an act or omission done with intent to cause damage on the part of a claimant State or of natural or juridical persons it represents.
- 2. No exoneration whatever shall be granted in cases where the damage has resulted from activities conducted by a launching State which are not in conformity with international law including, in particular, the Charter of the United Nations and the Treaty on Principles Governing the Activities of States in the Exploration and Use of Outer Space, including the Moon and other Celestial Bodies.

# Article VII

The provisions of this Convention shall not apply to damage caused by a space object of a launching State to:

- (a) nationals of that launching State;
- (b) foreign nationals during such time as they are participating in the operation of that space object from the time of its launching or at any stage thereafter until its descent, or during such time as they are in the

immediate vicinity of a planned launching or recovery area as the result of an invitation by that launching State.

#### Article VIII

- 1. A State which suffers damage, or whose natural or juridical persons suffer damage, may present to a launching State a claim for compensation for such damage.
- 2. If the State of nationality has not presented a claim, another State may, in respect of damage sustained in its territory by any natural or juridical person, present a claim to a launching State.
- 3. If neither the State of nationality nor the State in whose territory the damage was sustained has presented a claim or notified its intention of presenting a claim, another State may, in respect of damage sustained by its permanent residents, present a claim to a launching State.

#### Article IX

A claim for compensation for damage shall be presented to a launching State through diplomatic channels. If a State does not maintain diplomatic relations with the launching State concerned, it may request another State to present its claim to that launching State or otherwise represent its interests under this Convention. It may also present its claim through the Secretary-General of the United Nations, provided the claimant State and the launching State are both Members of the United Nations.

#### Article X

- 1. A claim for compensation for damage may be presented to a launching State not later than one year following the date of the occurrence of the damage or the identification of the launching State which is liable.
- 2. If, however, a State does not know of the occurrence of the damage or has not been able to identify the launching State which is liable, it may present a claim within one year following the date on which it learned of the aforementioned facts; however, this period shall in no event exceed one year following the date on which the State could reasonably be expected to have learned of the facts through the exercise of due diligence.
- 3. The time-limits specified in paragraphs 1 and 2 of this Article shall apply even if the full extent of the damage may not be known. In this event, however, the claimant State shall be entitled to revise the claim and submit additional documentation after the expiration of such time-limits until one year after the full extent of the damage is known.

#### Article XI

- 1. Presentation of a claim to a launching State for compensation for damage under this Convention shall not require the prior exhaustion of any local remedies which may be available to a claimant State or to natural or juridical persons it represents.
- 2. Nothing in this Convention shall prevent a State, or natural or juridical persons it might represent, from pursuing a claim in the courts or administrative tribunals or agencies of a launching State. A State shall not, however, be entitled to present a claim under this Convention in respect of the same damage for which a claim is being pursued in the courts or administrative tribunals or agencies of a launching State or under another international agreement which is binding on the States concerned.

#### Article XII

The compensation which the launching State shall be liable to pay for damage under this Convention shall be determined in accordance with international law and the principles of justice and equity, in order to provide such reparation in respect of the damage as will restore the person, natural or juridical, State or international organisation on whose behalf the claim is presented to the condition which would have existed if the damage had not occurred.

#### Article XIII

Unless the claimant State and the State from which compensation is due under this Convention agree on another form of compensation, the compensation shall be paid in the currency of the claimant State or, if that State so requests, in the currency of the State from which compensation is due.

## Article XIV

If no settlement of a claim is arrived at through diplomatic negotiations as provided for in Article IX, within one year from the date on which the claimant State notifies the launching State that it has submitted the documentation of its claim, the parties concerned shall establish a Claims Commission at the request of either party.

# Article XV

1. The Claims Commission shall be composed of three members: one appointed by the claimant State, one appointed by the launching State and the third member, the Chairman, to be chosen by both parties jointly. Each party

shall make its appointment within two months of the request for the establishment of the Claims Commission.

2. If no agreement is reached on the choice of the Chairman within four months of the request for the establishment of the Commission, either party may request the Secretary-General of the United Nations to appoint the Chairman within a further period of two months.

#### Article XVI

- 1. If one of the parties does not make its appointment within the stipulated period, the Chairman shall, at the request of the other party, constitute a single-member Claims Commission.
- 2. Any vacancy which may arise in the Commission for whatever reason shall be filled by the same procedure adopted for the original appointment.
- 3. The Commission shall determine its own procedure.
- 4. The Commission shall determine the place or places where it shall sit and all other administrative matters.
- 5. Except in the case of decisions and awards by a single-member Commission, all decisions and awards of the Commission shall be by majority vote.

#### Article XVII

No increase in the membership of the Claims Commission shall take place by reason of two or more claimant States or launching States being joined in any one proceeding before the Commission. The claimant States so joined shall collectively appoint one member of the Commission in the same manner and subject to the same conditions as would be the case for a single claimant State. When two or more launching States are so joined, they shall collectively appoint one member of the Commission in the same way. If the claimant States or the launching States do not make the appointment within the stipulated period, the Chairman shall constitute a single-member Commission.

#### Article XVIII

The Claims Commission shall decide the merits of the claim for compensation and determine the amount of compensation payable, if any.

#### Article XIX

- 1. The Claims Commission shall act in accordance with the provisions of Article XII.
- 2. The decision of the Commission shall be final and binding if the parties have so agreed; otherwise the Commission shall render a final and recommendatory award, which the parties shall consider in good faith. The Commission shall state the reasons for its decision or award.
- 3. The Commission shall give its decision or award as promptly as possible and no later than one year from the date of its establishment, unless an extension of this period is found necessary by the Commission.
- 4. The Commission shall make its decision or award pubic. It shall deliver a certified copy of its decision or award to each of the parties and to the Secretary-General of the United Nations.

#### Article XX

The expenses in regard to the Claims Commission shall be borne equally by the parties, unless otherwise decided by the Commission.

#### Article XXI

If the damage caused by a space object presents a large-scale danger to human life or seriously interferes with the living conditions of the population or the functioning of vital centres, the States Parties, and in particular the launching State, shall examine the possibility of rendering appropriate and rapid assistance to the State which has suffered the damage, when it so requests. However, nothing in this Article shall affect the rights or obligations of the States Parties under this Convention.

#### Article XXII

- 1. In this Convention, with the exception of Articles XXIV to XXVII, references to States shall be deemed to apply to any international intergovernmental organisation which conducts space activities if the organisation declares its acceptance of the rights and obligations provided for in this Convention and if a majority of the States members of the organisation are State Parties to this Convention and to the Treaty on Principles Governing the Activities of States in the Exploration and Use of Outer Space, including the Moon and other Celestial Bodies.
- 2. States members of any such organisation which are States Parties to this Convention shall take all appropriate steps to ensure that the organisation makes a declaration in accordance with the preceding paragraph.

- 3. If an international intergovernmental organisation is liable for damage by virtue of the provisions of this Convention, that organisation and those of its members which are States Parties to this Convention shall be jointly and severally liable; provided, however, that:
- (a) any claim for compensation in respect of such damage shall be first presented to the organisation;
- (b) only where the organisation has not paid, within a period of six months, any sum agreed or determined to be due as compensation for such damage, may the claimant State invoke the liability of the members which are States Parties to this Convention for the payment of that sum.
- 4. Any claim, pursuant to the provisions of this Convention, for compensation in respect of damage caused to an organisation which has made a declaration in accordance with paragraph 1 of this Article shall be presented by a State member of the organisation which is a State Party to this Convention.

#### Article XXIII

- 1. The provisions of this Convention shall not affect other international agreements in force in so far as relations between the States Parties to such agreements are concerned.
- 2. No provision of this Convention shall prevent States from concluding international agreements reaffirming, supplementing or extending its provisions.

# Article XXIV

- 1. This Convention shall be open to all States for signature. Any State which does not sign this Convention before its entry into force in accordance with paragraph 3 of this Article may accede to it at any time.
- 2. This Convention shall be subject to ratification by signatory States. Instruments of ratification and instruments of accession shall be deposited with the Governments of the United Kingdom of Great Britain and Northern Ireland, the Union of Soviet Socialist Republics and the United States of America, which are hereby designated the Depositary Governments.
- 3. This Convention shall enter into force on the deposit of the fifth instrument of ratification.
- 4. For States whose instruments of ratification or accession are deposited subsequent to the entry into force of this Convention, it shall enter into force on the date of the deposit of their instruments of ratification or accession.

- 5. The Depositary Governments shall promptly inform all signatory and acceding States of the date of each signature, the date of deposit of each instrument of ratification of and accession to this Convention, the date of its entry into force and other notices.
- 6. This Convention shall be registered by the Depositary Governments pursuant to Article 102 of the Charter of the United Nations.

#### Article XXV

Any State Party to this Convention may propose amendments to this Convention. Amendments shall enter into force for each State Party to the Convention accepting the amendments upon their acceptance by a majority of the States Parties to the Convention and thereafter for each remaining State Party on the date of acceptance by it.

#### Article XXVI

Ten years after the entry into force of this Convention, the question of the review of this Convention shall be included in the provisional agenda of the United Nations General Assembly in order to consider, in the light of past application of the Convention, whether it requires revision. However, at any time after the Convention has been in force for five years, and at the request of one third of the States Parties to the Convention, and with the concurrence of the majority of the States Parties, a conference of the States Parties shall be convened to review this Convention

# Article XXVII

Any State Party to this Convention may give notice of its withdrawal from the Convention one year after its entry into force by written notification to the Depositary Governments. Such withdrawal shall take effect one year from the date of receipt of this notification.

# Article XXVIII

This Convention, of which the English, Russian, French, Spanish and Chinese texts are equally authentic, shall be deposited in the archives of the Depositary Governments. Duly certified copies of this Convention shall be transmitted by the Depositary Governments to the Governments of the signatory and acceding States.

IN WITNESS WHEREOF the undersigned, duly authorised thereto, have signed this Convention.

DONE in triplicate, at the cities of London, Moscow and Washington, this twenty-ninth day of March, one thousand nine hundred and seventy-two.

[Signatures omitted]

# Schedule 2—Convention on Registration of Objects Launched into Outer Space

Note: This is the copy of the Convention referred to in the definition of *Registration Convention* in section 8 of this Act.

# THE STATES PARTIES TO THIS CONVENTION,

RECOGNIZING the common interest of all mankind in furthering the exploration and use of outer space for peaceful purposes,

RECALLING that the Treaty on principles governing the activities of States in the exploration and use of outer space, including the moon and other celestial bodies of 27 January 1967 affirms that States shall bear international responsibility for their national activities in outer space and refers to the State on whose registry an object launched into outer space is carried,

RECALLING also that the Agreement on the rescue of astronauts, the return of astronauts and the return of objects launched into outer space of 22 April 1968 provides that a launching authority shall, upon request, furnish identifying data prior to the return of an object it has launched into outer space found beyond the territorial limits of the launching authority,

RECALLING further that the Convention on international liability for damage caused by space objects of 29 March 1972 establishes international rules and procedures concerning the liability of launching States for damage caused by their space objects,

DESIRING, in the light of the Treaty on principles governing the activities of States in the exploration and use of outer space, including the moon and other celestial bodies, to make provision for the national registration by launching States of space objects launched into outer space,

DESIRING further that a central register of objects launched into outer space be established and maintained, on a mandatory basis, by the Secretary-General of the United Nations,

DESIRING also to provide for States Parties additional means and procedures to assist in the identification of space objects,

BELIEVING that a mandatory system of registering objects launched into outer space would, in particular, assist in their identification and would contribute to the application and development of international law governing the exploration and use of outer space,

# HAVE AGREED on the following:

# Article I

For the purposes of this Convention:

- (a) The term "launching State" means:
  - (i) A State which launches or procures the launching of a space object;
  - (ii) A State from whose territory or facility a space object is launched;
- (b) The term "space object" includes component parts of a space object as well as its launch vehicle and parts thereof;
- (c) The term "State of registry" means a launching State on whose registry a space object is carried in accordance with article II.

#### Article II

- 1. When a space object is launched into earth orbit or beyond, the launching State shall register the space object by means of an entry in an appropriate registry which it shall maintain. Each launching State shall inform the Secretary-General of the United Nations of the establishment of such a registry.
- 2. Where there are two or more launching States in respect of any such space object, they shall jointly determine which one of them shall register the object in accordance with paragraph 1 of this article, bearing in mind the provisions of article VIII of the Treaty on principles governing the activities of States in the exploration and use of outer space, including the moon and other celestial bodies, and without prejudice to appropriate agreements concluded or to be concluded among the launching States on jurisdiction and control over the space object and over any personnel thereof.
- 3. The contents of each registry and the conditions under which it is maintained shall be determined by the State of registry concerned.

#### Article III

1. The Secretary-General of the United Nations shall maintain a Register in which the information furnished in accordance with article IV shall be recorded.

2. There shall be full and open access to the information in this Register.

# Article IV

- 1. Each State of registry shall furnish to the Secretary-General of the United Nations, as soon as practicable, the following information concerning each space object carried on its registry:
- (a) Name of launching State or States;
- (b) An appropriate designator of the space object or its registration number;
- (c) Date and territory or location of launch;
- (d) Basic orbital parameters, including:
  - (i) Nodal period,
  - (ii) Inclination,
  - (iii) Apogee,
  - (iv) Perigee;
- (e) General function of the space object.
- 2. Each State of registry may, from time to time, provide the Secretary-General of the United Nations with additional information concerning a space object carried on its registry.
- 3. Each State of registry shall notify the Secretary-General of the United Nations, to the greatest extent feasible and as soon as practicable, of space objects concerning which it has previously transmitted information, and which have been but no longer are in earth orbit.

#### Article V

Whenever a space object launched into earth orbit or beyond is marked with the designator or registration number referred to in article IV, paragraph 1(b), or both, the State of registry shall notify the Secretary-General of this fact when submitting the information regarding the space object in accordance with article IV. In such case, the Secretary-General of the United Nations shall record this notification in the Register.

#### Article VI

Where the application of the provisions of this Convention has not enabled a State Party to identify a space object which has caused damage to it or to any of its natural or juridical persons, or which may be of a hazardous or deleterious nature, other States Parties, including in particular States possessing space monitoring and tracking facilities, shall respond to the greatest extent feasible to a request by that State Party, or transmitted through the Secretary-General on its behalf, for assistance under equitable and reasonable conditions in the identification of the object. A State Party making such a request shall, to the greatest extent feasible, submit information as to the time, nature and circumstances of the events giving rise to the request. Arrangements under which such assistance shall be rendered shall be the subject of agreement between the parties concerned.

#### Article VII

- 1. In this Convention, with the exception of articles VIII to XII inclusive, references to States shall be deemed to apply to any international intergovernmental organization which conducts space activities if the organization declares its acceptance of the rights and obligations provided for in this Convention and if a majority of the States members of the organization are States Parties to this Convention and to the Treaty on principles governing the activities of States in the exploration and use of outer space, including the moon and other celestial bodies.
- 2. States members of any such organization which are States Parties to this Convention shall take all appropriate steps to ensure that the organization makes a declaration in accordance with paragraph 1 of this article.

## Article VIII

- 1. This Convention shall be open for signature by all States at United Nations Headquarters in New York. Any State which does not sign this Convention before its entry into force in accordance with paragraph 3 of this article may accede to it at any time.
- 2. This Convention shall be subject to ratification by signatory States. Instruments of ratification and instruments of accession shall be deposited with the Secretary-General of the United Nations.
- 3. This Convention shall enter into force among the States which have deposited instruments of ratification on the deposit of the fifth such instrument with the Secretary-General of the United Nations.
- 4. For States whose instruments of ratification or accession are deposited subsequent to the entry into force of this Convention, it shall enter into force on the date of the deposit of their instruments of ratification or accession.

5. The Secretary-General shall promptly inform all signatory and acceding States of the date of each signature, the date of deposit of each instrument of ratification of and accession to this Convention, the date of its entry into force and other notices.

#### Article IX

Any State Party to this Convention may propose amendments to the Convention. Amendments shall enter into force for each State Party to the Convention accepting the amendments upon their acceptance by a majority of the States Parties to the Convention and thereafter for each remaining State Party to the Convention on the date of acceptance by it.

#### Article X

Ten years after the entry into force of this Convention, the question of the review of the Convention shall be included in the provisional agenda of the United Nations General Assembly in order to consider, in the light of past application of the Convention, whether it requires revision. However, at any time after the Convention has been in force for five years, at the request of one third of the States Parties to the Convention and with the concurrence of the majority of the States Parties, a conference of the States Parties shall be convened to review this Convention. Such review shall take into account in particular any relevant technological developments, including those relating to the identification of space objects.

# Article XI

Any State Party to this Convention may give notice of its withdrawal from the Convention one year after its entry into force by written notification to the Secretary-General of the United Nations. Such withdrawal shall take effect one year from the date of receipt of this notification.

# Article XII

The original of this Convention, of which the Arabic, Chinese, English, French, Russian and Spanish texts are equally authentic, shall be deposited with the Secretary-General of the United Nations, who shall send certified copies thereof to all signatory and acceding States.

IN WITNESS WHEREOF the undersigned, being duly authorized thereto by their respective Governments, have signed this Convention, opened for signature at New York on the fourteenth day of January one thousand nine hundred and seventy-five.

[Signatures omitted]

# Schedule 3—Treaty on Principles Governing the Activities of States in the Exploration and Use of Outer Space, including the Moon and other Celestial Bodies

Note: This is the copy of the Treaty referred to in paragraph (c) of the definition of *UN Space Treaties* in section 8 of this Act.

# THE STATES PARTIES TO THIS TREATY,

INSPIRED by the great prospects opening up before mankind as a result of man's entry into outer space,

RECOGNIZING the common interest of all mankind in the progress of the exploration and use of outer space for peaceful purposes,

BELIEVING that the exploration and use of outer space should be carried on for the benefit of all peoples irrespective of the degree of their economic or scientific development,

DESIRING to contribute to broad international cooperation in the scientific as well as the legal aspects of the exploration and use of outer space for peaceful purposes,

BELIEVING that such cooperation will contribute to the development of mutual understanding and to the strengthening of friendly relations between States and peoples,

RECALLING resolution 1962(XVIII), entitled "Declaration of Legal Principles Governing the Activities of States in the Exploration and Use of Outer Space", which was adopted unanimously by the United Nations General Assembly on 13 December 1963.

RECALLING resolution 1884(XVIII), calling upon States to refrain from placing in orbit around the earth any objects carrying nuclear weapons or any other kinds of weapons of mass destruction or from installing such weapons on celestial bodies, which was adopted unanimously by the United Nations General Assembly on 17 October 1963,

TAKING ACCOUNT of United Nations General Assembly resolution 110(II) of 3 November 1947, which condemned propaganda designed or likely to

provoke or encourage any threat to the peace, breach of the peace or act of aggression, and considering that the aforementioned resolution is applicable to outer space,

CONVINCED that a Treaty on Principles Governing the Activities of States in the Exploration and Use of Outer Space, including the Moon and other Celestial Bodies, will further the Purposes and Principles of the Charter of the United Nations.

HAVE AGREED on the following:

#### Article I

The exploration and use of outer space, including the moon and other celestial bodies, shall be carried out for the benefit and in the interests of all countries, irrespective of their degree of economic or scientific development, and shall be the province of all mankind.

Outer space, including the moon and other celestial bodies, shall be free for exploration and use by all States without discrimination of any kind, on a basis of equality and in accordance with international law, and there shall be free access to all areas of celestial bodies.

There shall be freedom of scientific investigation in outer space, including the moon and other celestial bodies, and States shall facilitate and encourage international cooperation in such investigation.

#### Article II

Outer space, including the moon and other celestial bodies, is not subject to national appropriation by claim of sovereignty, by means of use or occupation, or by any other means.

#### Article III

States Parties to the Treaty shall carry on activities in the exploration and use of outer space, including the moon and other celestial bodies, in accordance with international law, including the Charter of the United Nations, in the interest of maintaining international peace and security and promoting international cooperation and understanding.

# Article IV

States Parties to the Treaty undertake not to place in orbit around the Earth any objects carrying nuclear weapons or any other kinds of weapons of mass

destruction, install such weapons on celestial bodies, or station such weapons in outer space in any other manner.

The moon and other celestial bodies shall be used by all States Parties to the Treaty exclusively for peaceful purposes. The establishment of military bases, installations and fortifications, the testing of any type of weapons and the conduct of military manoeuvres on celestial bodies shall be forbidden. The use of military personnel for scientific research or for any other peaceful purposes shall not be prohibited. The use of any equipment or facility necessary for peaceful exploration of the moon and other celestial bodies shall also not be prohibited.

#### Article V

States Parties to the Treaty shall regard astronauts as envoys of mankind in outer space and shall render to them all possible assistance in the event of accident, distress, or emergency landing on the territory of another State Party or on the high seas. When astronauts make such a landing, they shall be safely and promptly returned to the State of registry of their space vehicle.

In carrying on activities in outer space and on celestial bodies, the astronauts of one State Party shall render all possible assistance to the astronauts of other States Parties.

States Parties to the Treaty shall immediately inform the other States Parties to the Treaty or the Secretary-General of the United Nations of any phenomena they discover in outer space, including the moon and other celestial bodies, which could constitute a danger to the life or health of astronauts.

#### Article VI

States Parties to the Treaty shall bear international responsibility for national activities in outer space, including the moon and other celestial bodies, whether such activities are carried on by governmental agencies or by non-governmental entities, and for assuring that national activities are carried out in conformity with the provisions set forth in the present Treaty. The activities of non-governmental entities in outer space, including the moon and other celestial bodies, shall require authorization and continuing supervision by the appropriate State Party to the Treaty. When activities are carried on in outer space, including the moon and other celestial bodies, by an international organization, responsibility for compliance with this Treaty shall be borne both by the international organization and by the States Parties to the Treaty participating in such organization.

# Article VII

Each State Party to the Treaty that launches or procures the launching of an object into outer space, including the moon and other celestial bodies, and each State Party from whose territory or facility an object is launched, is internationally liable for damage to another State Party to the Treaty or to its natural or juridical persons by such object or its component parts on the Earth, in air space or in outer space, including the moon and other celestial bodies.

#### Article VIII

A State Party to the Treaty on whose registry an object launched into outer space is carried shall retain jurisdiction and control over such object, and over any personnel thereof, while in outer space or on a celestial body. Ownership of objects launched into outer space, including objects landed or constructed on a celestial body, and of their component parts, is not affected by their presence in outer space or on a celestial body or by their return to the Earth. Such objects or component parts found beyond the limits of the State Party to the Treaty on whose registry they are carried shall be returned to that State Party, which shall, upon request, furnish identifying data prior to their return.

#### Article IX

In the exploration and use of outer space, including the moon and other celestial bodies, States Parties to the Treaty shall be guided by the principle of cooperation and mutual assistance and shall conduct all their activities in outer space, including the moon and other celestial bodies, with due regard to the corresponding interests of all other States Parties to the Treaty. States Parties to the Treaty shall pursue studies of outer space, including the moon and other celestial bodies, and conduct exploration of them so as to avoid their harmful contamination and also adverse changes in the environment of the Earth resulting from the introduction of extraterrestrial matter and, where necessary, shall adopt appropriate measures for this purpose. If a State Party to the Treaty has reason to believe that an activity or experiment planned by it or its nationals in outer space, including the moon and other celestial bodies, would cause potentially harmful interference with activities of other States Parties in the peaceful exploration and use of outer space, including the moon and other celestial bodies, it shall undertake appropriate international consultations before proceeding with any such activity or experiment. A State Party to the Treaty which has reason to believe that an activity or experiment planned by another State Party in outer space, including the moon and other celestial bodies, would cause potentially harmful interference with activities in the peaceful exploration and use of outer space, including the moon and other celestial bodies, may request consultation concerning the activity or experiment.

# Article X

In order to promote international cooperation in the exploration and use of outer space, including the moon and other celestial bodies, in conformity with the purposes of this Treaty, the States Parties to the Treaty shall consider on a basis of equality any requests by other States Parties to the Treaty to be afforded an opportunity to observe the flight of space objects launched by those States.

The nature of such an opportunity for observation and the conditions under which it could be afforded shall be determined by agreement between the States concerned.

#### Article XI

In order to promote international cooperation in the peaceful exploration and use of outer space, States Parties to the Treaty conducting activities in outer space, including the moon and other celestial bodies, agree to inform the Secretary-General of the United Nations as well as the public and the international scientific community, to the greatest extent feasible and practicable, of the nature, conduct, locations and results of such activities. On receiving the said information, the Secretary-General of the United Nations should be prepared to disseminate it immediately and effectively.

#### Article XII

All stations, installations, equipment and space vehicles on the moon and other celestial bodies shall be open to representatives of other States Parties to the Treaty on a basis of reciprocity. Such representatives shall give reasonable advance notice of a projected visit, in order that appropriate consultations may be held and that maximum precautions may be taken to assure safety and to avoid interference with normal operations in the facility to be visited.

#### Article XIII

The provisions of this Treaty shall apply to the activities of States Parties to the Treaty in the exploration and use of outer space, including the moon and other celestial bodies, whether such activities are carried on by a single State Party to the Treaty or jointly with other States, including cases where they are carried on within the framework of international inter-governmental organizations.

Any practical questions arising in connexion with activities carried on by international inter-governmental organizations in the exploration and use of outer space, including the moon and other celestial bodies, shall be resolved by the States Parties to the Treaty either with the appropriate international organization or with one or more States members of that international organization, which are Parties to this Treaty.

#### Article XIV

- 1. This Treaty shall be open to all States for signature. Any State which does not sign this Treaty before its entry into force in accordance which paragraph 3 of this Article may accede to it at any time.
- 2. This Treaty shall be subject to ratification by signatory States. Instruments of ratification and instruments of accession shall be deposited with the Governments of the Union of Soviet Socialist Republics, the United Kingdom of Great Britain and Northern Ireland and the United States of America, which are hereby designated the Depositary Governments.
- 3. This Treaty shall enter into force upon the deposit of instruments of ratification by five Governments including the Governments designated as Depositary Governments under this Treaty.
- 4. For States whose instruments of ratification or accession are deposited subsequent to the entry into force of this Treaty, it shall enter into force on the date of the deposit of their instruments of ratification or accession.
- 5. The Depositary Governments shall promptly inform all signatory and acceding States of the date of each signature, the date of deposit of each instrument of ratification of and accession to this Treaty, the date of its entry into force and other notices.
- 6. This Treaty shall be registered by the Depositary Governments pursuant to Article 102 of the Charter of the United Nations.

#### Article XV

Any State Party to the Treaty may propose amendments to this Treaty. Amendments shall enter into force for each State Party to the Treaty accepting the amendments upon their acceptance by a majority of the States Parties to the Treaty and thereafter for each remaining State Party to the Treaty on the date of acceptance by it.

# Article XVI

Any State Party to the Treaty may give notice of its withdrawal from the Treaty one year after its entry into force by written notification to the Depositary Governments. Such withdrawal shall take effect one year from the date of receipt of this notification.

Article XVII

This Treaty, of which the English, Russian, French, Spanish and Chinese texts are equally authentic, shall be deposited in the archives of the Depositary Governments. Duly certified copies of this Treaty shall be transmitted by the Depositary Governments to the Governments of the signatory and acceding States.

IN WITNESS WHEREOF the undersigned, duly authorized, have signed this Treaty.

DONE in triplicate, at the cities of London, Moscow and Washington, the twenty-seventh day of January, one thousand nine hundred and sixty-seven.

[Signatures omitted]

# Schedule 4—Agreement Governing the Activities of States on the Moon and other Celestial Bodies

Note: This is the copy of the Agreement referred to in paragraph (d) of the definition of UN

Space Treaties in section 8 of this Act.

#### THE STATES PARTIES OF THIS AGREEMENT.

NOTING the achievements of States in the exploration and use of the moon and other celestial bodies.

RECOGNIZING that the moon, as a natural satellite of the earth, has an important role to play in the exploration of outer space,

DETERMINED to promote on the basis of equality the further development of co-operation among States in the exploration and use of the moon and other celestial bodies.

DESIRING to prevent the moon from becoming an area of international conflict,

BEARING IN MIND the benefits which may be derived from the exploitation of the natural resources of the moon and other celestial bodies,

RECALLING the Treaty on Principles Governing the Activities of States in the Exploration and Use of Outer Space, including the Moon and Other Celestial Bodies, the Agreement on the Rescue of Astronauts, the Return of Astronauts and the Return of Objects Launched into Outer Space. The Convention on International Liability for Damage Caused by Space Objects, and the Convention on Registration of Objects Launched into Outer Space,

TAKING INTO ACCOUNT the need to define and develop the provisions of these international instruments in relation to the moon and other celestial bodies, having regard to further progress in the exploration and use of outer space,

HAVE AGREED on the following:

#### Article 1

1. The provisions of this Agreement relating to the moon shall also apply to other celestial bodies within the solar system, other then earth, except in so

far as specific legal norms enter into force with respect to any of these celestial bodies.

- 2. For the purposes of this Agreement reference to the moon shall include orbits around or other trajectories to or around it.
- 3. This Agreement does not apply to extraterrestrial materials which reach the surface of the natural means.

#### Article 2

All activities on the moon, including its exploration and use, shall be carried out in accordance with international law, in particular the Charter of the United Nations, and taking into account the Declaration on Principles of International Law concerning Friendly Relations and Co-operation among States in accordance with the Charter of the United Nations, adopted by the General Assembly on 24 October 1970, in the interest of maintaining international peace and security and promoting international co-operation and mutual understanding, and with due regard to the corresponding interests of all other States Parties.

#### Article 3

- 1. The moon shall be used by all States Parties exclusively for peaceful purposes.
- 2. Any threat or use of force or any other hostile act or threat of hostile act on the moon is prohibited. It is likewise prohibited to use the moon in order to commit any such act or to engage in any such threat in relation to the earth, the moon spacecraft, the personnel of spacecraft or man-made space objects.
- 3. States Parties shall not place in orbit around or other trajectory to or around the moon objects carrying nuclear weapons or any other kinds of weapons of mass destruction or place or use such weapons on or in the moon.
- 4. The establishment of military bases, installations and fortifications, the testing of any type of weapons and the conduct of military manoeuvres on the moon shall be forbidden. The use of military personnel for scientific research or for any other peaceful exploration and use of the moon shall also not be prohibited.

# Article 4

1. The exploration and use of the moon shall be the province of all mankind and shall be carried out for the benefit and in the interests of all countries, irrespective of their degree of economic or scientific development.

Due regard shall be paid to the interests of present and future generations as well the need to promote higher standards of living and conditions of economic and social progress and development in accordance with the Charter of the United Nations.

2. States Parties shall be guided by the principle of co-operation and mutual assistance in all their activities concerning the exploration and use of the moon. International co-operation in pursuance of this Agreement should be as wide as possible and may take place on a multilateral basis, on a bilateral basis or through international intergovernmental organizations.

#### Article 5

- 1. States Parties shall inform the Secretary-General of the United Nations as well as the public and the international scientific community, to the greatest extent feasible and practicable, of their activities concerned with the exploration and use of the moon. Information on the time, purposes, locations, orbital parameters and duration shall be given in respect of each mission to the moon as soon as possible after launching, while information of the results of each mission, including scientific results, shall be furnished upon completion of the mission. In the case of a mission lasting more than sixty days, information on conduct of the mission, including any scientific results, shall be given periodically at thirty-day intervals. For missions lasting more than six months, only significant additions to such information need be reported thereafter.
- 2. If a State Party becomes aware that another State Party plans to operate simultaneously in the same area of or in the same orbit around or trajectory to or around the moon, it shall promptly inform the other State of the timing of and plans for its own operations.
- 3. In carrying out activities under this Agreement, States Parties shall promptly inform the Secretary-General, as well as the public and the international scientific community, of any phenomena they discover in outer space, including the moon, which could endanger human life or health, as well as of any indication of organic life.

- 1. There shall be freedom of scientific investigation on the moon by all States Parties without discrimination of any kind, on the basis of equality and in accordance with international law.
- 2. In carrying out scientific investigations and in furtherance of the provisions of this Agreement, the States Parties shall have the right to collect on and remove from the moon samples of its mineral and other substances. Such samples shall remain at the disposal of those States Parties which caused them

to be collected and may be used by them for scientific purposes. States Parties shall have regard to the desirability of making a portion of such samples available to other interested States Parties and the international scientific community for scientific investigation. States Parties may in the course of scientific investigations also use mineral and other substances of the moon in quantities appropriate for the support of their missions.

3. States Parties agree on the desirability of exchanging scientific and other personnel on expeditions to or installations on the moon to the greatest extent feasible and practicable.

#### Article 7

- 1. In exploring and using the moon, States Parties shall take measures to prevent the disruption of the existing balance of its environment, whether by introducing adverse changes in that environment, by its harmful contamination through the introduction of extra-environmental matter or otherwise. States Parties shall also take measures to avoid harmfully affecting the environment of the earth through the introduction of extraterrestrial matter or otherwise.
- 2. States Parties shall inform the Secretary-General of the United Nations of the measures being adopted by them in accordance with paragraph 1 of this article and shall also, to the maximum extent feasible, notify him in advance of all placements by them of radio-active materials on the moon and the purposes of such placements.
- 3. States Parties shall report to other States Parties and to the Secretary-General concerning areas of the moon having special scientific interest in order that, without prejudice to the rights of other States Parties, consideration may be given to the designation of such areas as international scientific preserves for which special protective arrangements are to be agreed upon in consultation with the competent bodies of the United Nations.

- 1. States Parties may pursue their activities in the exploration and use of the moon anywhere on or below its surface, subject to the provisions of this Agreement.
- 2. For these purposes States Parties may, in particular:
  - (a) Land their space objects on the moon and launch them from the moon;
  - (b) Place their personnel, space vehicles, equipment, facilities, stations and installations anywhere on or below the surface of the moon.

Personnel, space vehicles, equipment, facilities, stations and installations may move or be moved freely over or below the surface of the moon.

3. Activities of States Parties in accordance with paragraphs 1 and 2 of this article shall not interfere with the activities of other States Parties on the moon. Where such interference may occur, the States Parties concerned shall undertake consultations in accordance with article 15, paragraphs 2 and 3, of this Agreement.

#### Article 9

- 1. States Parties may establish manned and unmanned stations on the moon. A State Party establishing a station shall use only that area which is required for the needs of the stations and shall immediately inform the Secretary-General of the United Nations of the location and purposes of that station. Subsequently, at annual intervals that State shall likewise inform the Secretary-General whether the station continues in use and whether its purposes have changed.
- 2. Stations shall be installed in such a manner that they do not impede the free access to all areas of the moon of personnel, vehicles and equipment of other States Parties conducting activities on the moon in accordance with the provisions of this Agreement or of article 1 of the Treaty on Principles Governing the Activities of States in the Exploration and Use of Outer Space, including the Moon and Other Celestial Bodies.

# Article 10

- 1. States Parties shall adopt all practicable measures to safeguard the life and health of persons on the moon. For this purpose they shall regard any person on the moon as an astronaut within the meaning of article V of the Treaty on Principles Governing the Activities of States in the Exploration and Use of Outer Space, including the Moon and Other Celestial Bodies and as part of the personnel of a spacecraft within the meaning of the Agreement on the Rescue of Astronauts, the Return of Astronauts and the Return of Objects Launched into Outer Space.
- 2. States Parties shall offer shelter in their stations, installations, vehicles and other facilities to persons in distress on the moon.

#### Article 11

1. The moon and its natural resources are the common heritage of mankind, which finds its expression in the provisions of this Agreement, in particular in paragraph 5 of this article.

- 2. The moon is not subject to national appropriation by any claim of sovereignty, by means of use or occupation, or by any other means.
- 3. Neither the surface nor the subsurface of the moon, nor any part thereof or natural resources in place, shall become the property of any State, international intergovernmental or non-governmental organization, national organization or non-governmental entity or of any natural person. The placement of personnel, space vehicles, equipment, facilities, stations and installations on or below the surface of the moon, including structures connected with its surface or subsurface, shall not create a right of ownership over the surface or the subsurface of the moon or any areas thereof. The foregoing provisions are without prejudice to the international regime referred to in paragraph 5 of this article.
- 4. States Parties have the right to exploration and use of the moon without discrimination of any kind, on the basis of equality and in accordance with international law and the provisions of this Agreement.
- 5. States Parties to this Agreement hereby undertake to establish an international regime, including appropriate procedures, to govern the exploitation of the natural resources of the moon as such exploitation is about to become feasible. This provision shall be implemented in accordance with article 18 of this Agreement.
- 6. In order to facilitate the establishment of the international regime referred to in paragraph 5 of this article, States Parties shall inform the Secretary-General of the United Nations as well as the public and the international scientific community, to the greatest extent feasible and practicable, of any natural resources they may discover on the moon.
- 7. The main purposes of the international regime to be established shall include:
  - (a) The orderly and safe development of the natural resources of the moon;
  - (b) The rational management of those resources;
  - (c) The expansion of opportunities in the use of those resources;
  - (d) An equitable sharing by all States Parties in the benefits derived from those resources, whereby the interests and needs of the developing countries, as well as the efforts of those countries which have contributed either directly or indirectly to the exploration of the moon, shall be given special consideration.

8. All the activities with respect to the natural resources of the moon shall be carried out in a manner compatible with the purposes specified in the paragraph 7 of this article and the provisions of article 6, paragraph 2, of this Agreement.

# Article 12

- 1. States Parties shall retain jurisdiction and control over their personnel, space vehicles, equipment, facilities, stations and installations shall not be affected by their presence on the moon.
- 2. Vehicles, installations and equipment or their component parts found in places other than their intended location shall be dealt with in accordance with article 5 of the Agreement on the Rescue of Astronauts, the Return of Astronauts and the Return of Objects Launched into Outer Space.
- 3. In the event of an emergency involving a threat to human life, States Parties may use the equipment, vehicles, installations, facilities or supplies of other State Parties on the moon. Prompt notification of such use shall be made to the Secretary-General of the United Nations or the State Party concerned.

#### Article 13

A State Party which learns of the crash landing, forced landing or other unintended landing on the moon of a space object, or its component parts, that were not launched by it, shall promptly inform the launching State Party and the Secretary-General of the United Nations.

- 1. States Parties to this Agreement shall bear international responsibility for national activities on the moon, whether such activities are carried out by governmental agencies or by non-governmental entities, and for assuring the national activities are carried out in conformity with the provisions of this Agreement. States Parties shall ensure that non-governmental entities, under their jurisdiction shall engage in activities on the moon only under the authority and continuing supervision of the appropriate State Party.
- 2. States Parties recognize that detailed arrangements concerning liability for damage caused on the moon in addition to the provisions of the Treaty on Principles Governing the Activities of States in the Exploration and Use of Outer Space including the Moon and Other Celestial Bodies and the Convention on International Liability for Damage Caused by Space Objects, may become necessary as a result of more extensive activities on the moon. Any such

arrangements shall be elaborated in accordance with the procedure provided for in article 18 of this Agreement.

#### Article 15

- 1. Each State Party may assure itself that the activities of other States Parties in the exploration and use of the moon are compatible with the provisions of this Agreement. To this end, all space vehicles, equipment, facilities, stations and installations on the moon shall be open to other States Parties. Such States Parties shall give reasonable advance notice of a projected visit, in order that appropriate consultations may be held and that maximum precautions may be taken to assure safety and to avoid interference with normal operations in the facility to be visited. In pursuance of this article, any State Party may act on its own behalf or with the full or partial assistance of any other State Party or through appropriate international procedures within the framework of the United Nations and in accordance with the Charter.
- 2. A State Party which has reason to believe that another State Party is not fulfilling the obligations incumbent upon it pursuant to this Agreement or that another State Party is interfering with the rights which the former State has under this Agreement may request consultations with that State Party. A State Party receiving such a request shall enter into such consultations without delay. Any other State Party which requests to do so shall be entitled to take part in the consultations. Each State Party participating in such consultations shall seek a mutually acceptable resolution of any controversy and shall bear in mind the rights and interests of all State Parties. The Secretary-General of the United Nations shall be informed of the results of the consultations and shall transmit the information received to all States Parties concerned.
- 3. If the consultations do not lead to a mutually acceptable settlement which has due regard for the rights and interests of all States Parties, the parties concerned shall take all measures to settle the dispute by other peaceful means of their choice appropriate to the circumstances and the nature of the dispute. If difficulties arise in connexion with the opening of consultations or if consultations do not lead to a mutually acceptable settlement, any State Party may seek the assistance of the Secretary-General, without seeking the consent of any other State Party concerned, in order to resolve the controversy. A State Party which does not maintain diplomatic relations with another State Party concerned shall participate in such consultations, at its choice either itself or through another State Party or the Secretary-General as intermediary.

# Article 16

With the exception of articles 17 to 21, references in this Agreement to States shall be deemed to apply to any international intergovernmental organization which conducts space activities if the organization declares its acceptance of the

rights and obligations provided for in this Agreement and if a majority of the States members of the organization are States Parties to this Agreement and to the Treaty on Principles Governing the Activities of States in the Exploration and Use of Outer Space, including the Moon and Other Celestial Bodies. States members of any such organization which are States Parties to this Agreement shall take all appropriate steps to ensure that the organization makes a declaration in accordance with the provisions of this article.

#### Article 17

Any State Party to this Agreement may propose amendments to the Agreement. Amendments shall enter into force for each State Party to the Agreement accepting the amendments upon their acceptance by a majority of the States Parties to the Agreement and thereafter for each remaining State Party to the Agreement on the date of acceptance by it.

#### Article 18

Ten years after the entry into force of this Agreement, the question of the review of the Agreement shall be included in the provisional agenda of the General Assembly of the United Nations in order to consider, in the light of past application of the Agreement, whether it requires revision. However, at any time after the Agreement has been in force for five years, the Secretary-General of the United Nations, as depository, shall, at the request of one third of the States Parties to the Agreement and with the concurrence of the majority of States Parties, convene a conference of the States Parties to review this Agreement. A review conference shall also consider the question of the implementation of the provisions of article 11, paragraph 5, on the basis of the principle referred to in paragraph 1 of that article and taking into account in particular any relevant technological developments.

- 1. This Agreement shall be open for signature by all States at United Nations headquarters in New York.
- 2. This agreement shall be subject to ratification by signatory States. Any State which does not sign this Agreement before its entry into force in accordance with paragraph 3 of this article may accede to it at any time. Instruments of ratification or accession shall be deposited with the Secretary-General of the United Nations.
- 3. This Agreement shall enter into force on the thirtieth day following the date of deposit of the fifth instrument of ratification.

- 4. For each State depositing its instrument of ratification or accession after the entry into force of this Agreement, it shall enter into force on the thirtieth day following the date of deposit of any such instrument.
- 5. The Secretary-General shall promptly inform all signatory and acceding States of the date of each signature, the date of deposit of each instrument of ratification or accession to this Agreement, the date of its entry into force and other notices.

#### Article 20

Any State Party to this Agreement may give notice of its withdrawal from the Agreement one year after its entry into force by written notification to the Secretary-General of the United Nations. Such withdrawal shall take effect one year from the date of receipt of this notification.

#### Article 21

The original of this Agreement, of which the Arabic, Chinese, English, French, Russian and Spanish texts are equally authentic, shall be deposited with the Secretary-General of the United Nations, who shall send certified copies thereof to all signatory and acceding States.

IN WITNESS THEREOF the undersigned, being duly authorized thereto by their respective Governments, have signed this Agreement, opened for signature at New York on 18 December 1979.

[Signatures omitted]

# Schedule 5—Agreement on the Rescue of Astronauts, the Return of Astronauts and the Return of Objects Launched into Outer Space

Note: This is the copy of the Agreement referred to in paragraph (e) of the definition of *UN Space Treaties* in section 8 of this Act.

# THE CONTRACTING PARTIES,

NOTING the great importance of the Treaty on Principles Governing the Activities of States in the Exploration and Use of Outer Space, including the Moon and Other Celestial Bodies, which calls for the rendering of a possible assistance to astronauts in the event of accident, distress or emergency landing, the prompt and safe return of astronauts, and the return of objects launched into outer space,

DESIRING to develop and give further concrete expression to these duties,

WISHING to promote international co-operation in the peaceful exploration and use of outer space,

PROMPTED by sentiments of humanity,

HAVE AGREED to the following:-

# Article 1

Each Contracting Party which receives information or discovers that the personnel of a spacecraft have suffered accident or are experiencing conditions of distress or have made an emergency or unintended landing in territory under its jurisdiction or on the high seas or in any other place not under the jurisdiction of any State shall immediately:

- (a) notify the launching authority or, if it cannot identify and immediately communicate with the launching authority, immediately make a public announcement by all appropriate means of communication at its disposal;
- (b) notify the Secretary-General of the United Nations, who should disseminate the information without delay by all appropriate means of communication at his disposal.

If, owing to accident, distress, emergency or unintended landing, the personnel of a spacecraft land in territory under the jurisdiction of a Contracting Party, it shall immediately take all possible steps to rescue them and render them all necessary assistance. It shall inform the launching authority and also the Secretary-General of the United Nations of the steps it is taking and of their progress. If assistance by the launching authority would help to effect a prompt rescue or would contribute substantially to the effectiveness of search and rescue operations, the launching authority shall co-operate with the Contracting Party with a view to the effective conduct of search and rescue operations. Such operations shall be subject to the direction and control of the Contracting Party, which shall act in close and continuing consultation with the launching authority.

#### Article 3

If information is received or it is discovered that the personnel of a spacecraft have alighted on the high seas or in any other place not under the jurisdiction of any State, those Contracting Parties which are in a position to do so shall, if necessary extend assistance in search and rescue operations for such personnel to assure their speedy rescue. They shall inform the launching authority and the Secretary-General of the United Nations of the steps they are taking and of their progress.

#### Article 4

If, owing to accident, distress, emergency or unintended landing, the personnel of a spacecraft land in territory under the jurisdiction of a Contracting Party or have been found on the high seas or in any other place not under the jurisdiction of any State, they shall be safely and promptly returned to representatives of the launching authority.

- 1. Each Contracting Party which receives information or discovers that a space object or its component parts has returned to Earth in territory under its jurisdiction or on the high seas or in any other place not under the jurisdiction of any State, shall notify the launching authority and the Secretary-General of the United Nations.
- 2. Each Contracting Party having jurisdiction over the territory on which a space object or its component parts has been discovered shall, upon the request of the launching authority and with assistance from that authority if requested, take such steps as it finds practicable to recover the object or component parts.

- 3. Upon request of the launching authority, objects launched into outer space or their component parts found beyond the territorial limits of the launching authority shall be returned to or held at the disposal of representatives of the launching authority, which shall, upon request, furnish identifying data prior to their return.
- 4. Notwithstanding paragraphs 2 and 3 of the Article, a Contracting Party which has reason to believe that a space object or its component parts discovered in territory under its jurisdiction, or recovered by it elsewhere, is of a hazardous or deleterious nature may so notify the launching authority, which shall immediately take effective steps, under the direction and control of the said Contracting Party, to eliminate possible danger of harm.
- 5. Expenses incurred in fulfilling obligations to recover and return a space object or its component parts under paragraphs 2 and 3 of this Article shall be borne by the launching authority.

#### Article 6

For the purposes of this Agreement, the term "launching authority" shall refer to the State responsible for launching, or, where an international inter-governmental organization is responsible for launching, that organization, provided that that organization declares its acceptance of the rights and obligations provided for in this Agreement and a majority of the States members of the organization are Contracting Parties to this Agreement and to the Treaty on Principles Governing the Activities of States in the Exploration and Use of Outer Space, including the Moon and Other Celestial Bodies.

- 1. This Agreement shall be open to all States for signature. Any State which does not sign this Agreement before its entry into force in accordance with paragraph 3 of this Article may accede to it at any time.
- 2. This Agreement shall be subject to ratification by signatory states. Instruments of ratification and instruments of accession shall be deposited with the Governments of the United Kingdom of Great Britain and Northern Ireland, the Union of Soviet Socialist Republics and the United States of America, which are hereby designated the Depositary Governments.
- 3. This Agreement shall enter into force upon the deposit of instruments of ratification by five Governments including the Governments designated as Depositary Governments under this Agreement.

- 4. For States whose instruments of ratification or accession are deposited subsequent to the entry into force of this Agreement, it shall enter into force on the date of the deposit of their instruments of ratification or accession.
- 5. The Depositary Governments shall promptly inform all signatory and acceding States of the date of each signature, the date of deposit of each instrument of ratification of and accession to this Agreement, the date of its entry into force and other notices.
- 6. This Agreement shall be registered by the Depositary Governments pursuant to Article 102 of the Charter of the United Nations.

#### Article 8

Any State Party to the Agreement may propose amendments to this Agreement. Amendments shall enter into force for each State Party to the Agreement accepting the amendments upon their acceptance by a majority of the States Parties to the Agreement and thereafter for each remaining State Party to the Agreement on the date of acceptance by it.

#### Article 9

Any State Party to the Agreement may give notice of its withdrawal from the Agreement one year after its entry into force by written notification to the Depositary Governments. Such withdrawal shall take effect one year from the date of receipt of this notification.

# Article 10

This Agreement, of which the English, Russian, French, Spanish and Chinese texts are equally authentic, shall be deposited in the archives of the Depositary Governments. Duly certified copies of the Agreement shall be transmitted by the Depositary Governments to the Governments of the signatory and acceding States.

IN WITNESS WHEREOF the undersigned, duly authorised, have signed this Agreement.

DONE in triplicate, at the cities of London, Moscow and Washington, the twenty-second day of April, one thousand nine hundred and sixty-eight.

[Signatures omitted]

[Minister's second reading speech made in— Senate on 12 November 1998 House of Representatives on 3 December 1998]

Space Activities Act 1998 No. 123, 1998